

Early Childhood Homelessness State Profiles 2018

Early Childhood Homelessness State Profiles 2018

Prepared for:

U.S. Department of Education Office of Planning, Evaluation and Policy Development Policy and Program Studies Service

Prepared by:

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2018

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Introduction

Homelessness is a reality for many families with young children in the United States. In 2016, about a third of all people who stayed in a shelter were families with children, and nearly half of children served by U.S. Department of Housing and Urban Development (HUD)-funded emergency and transitional housing providers were age five or younger (HUD, 2017). Furthermore, children under the age of one comprise less than six percent of the overall child population in the United States and just under ten percent of the child population served by HUD-funded shelters (U.S. Census Bureau, 2017; HUD, 2017). Moreover, in 2015–2016, more than 1.25 million young children age birth through five were reported as served by the early childhood and homeless education programs administered by the U.S. Departments of Education (ED) and Health and Human Services (HHS).

Research has established a strong connection between a young child's early experiences and the development of his or her brain structure. According to the Center on the Developing Child at Harvard University, the early years of life can provide a strong or weak foundation for all future learning, behavior, and health (National Scientific Council on the Developing Child, 2007). For example, "critical aspects of brain architecture begin to be shaped by experience before and soon after birth, and many fundamental aspects of that architecture are established well before a child enters school" (p. 1).

Experiences of homelessness in early childhood are associated with poor early development and educational well-being. Experiences of homelessness during infancy and toddlerhood are associated with poor academic achievement and engagement in elementary school (Perlman & Fantuzzo, 2010). Additionally, experiences of homelessness are associated with social emotional delays among young children (Haskett, et al., 2015) and poor classroom-based social skills in elementary school (Brumley, Fantuzzo, Perlman, & Zager, 2015). These findings underscore the importance of ensuring that young children who experience homelessness have access to evidenced-based and promising practices that are critical to improving the long-term educational outcomes of children nationwide.

This 2018 report updates the annual *Early Childhood Homelessness State Profiles* and provides a snapshot of early childhood data available for children who are experiencing homelessness in each state, plus the District of Columbia and Puerto Rico. It includes publicly available data for 2015–2016 from the U.S. Census Bureau (Census), U.S. Department of Education (ED), U.S. Department of Housing and Urban Development (HUD), U.S. Department of Health and Human Services (HHS), and the Annie E. Casey Foundation and reports the following by state:

- Total population under age six in 2016
- Estimated number of children under age six experiencing homelessness in 2015–2016

- Estimated extent of homelessness (e.g., one-in-[X] children under age six experienced homelessness in 2015–2016)
- Estimated enrollment of children under age six in federally-funded early childhood programs (i.e., Head Start¹ and school districts receiving *McKinney-Vento Homeless Assistance Act (McKinney-Vento Act)*² subgrants) in 2015–2016.

As in previous profiles, the 2018 report includes two indicators referred to as related factors. These factors are the percentage of families experiencing a "high housing cost burden" (defined as spending 30 percent or more of monthly income on housing expenses), and the percentage of low-income working families with young children under age six (defined as having at least one parent working 50 weeks or more in the prior year and the family income below 200 percent of the federal poverty line). These factors are included because of their relationship to homelessness and, in particular, to spark dialogue about addressing homelessness for children under age six. While these data on related factors are not available for U.S. territories, this report does provide information about the number of children experiencing homelessness served by Head Start/Early Head Start in these areas.

National Findings

- In 2015–2016, there were 1,260,254, or one-in-19, children under six years old who experienced homelessness.
- In 2016, about nine percent of children under age six experiencing homelessness (108,677³ children) were enrolled in Head Start, Early Head Start, or programs funded with McKinney-Vento subgrants. This rate does not include state and locally-funded early childhood programs.
- In 2016, 32 percent of families with children under 18 had a high housing cost burden (defined as spending 30 percent or more of monthly income on housing expenses).
- In 2016, 26 percent of low-income working families had children under age six, defined as families in which at least one parent worked 50 weeks or more in the prior year and family income is below 200 percent of the Federal Poverty Line.

¹ Head Start, a comprehensive child development program with the overall goal of increasing the school readiness of young children from birth to age five in low-income families, is administered by HHS through the Office of Head Start at the Administration for Children and Families. Please note that this rate does yet not include children served by the Child Care and Development Fund, but that such data will be available in future years

² The Secretary is authorized to make grants to states for the education of children and youth by Title VII-B of the McKinney-Vento Homeless Assistance Act.

³ Note: The 108,677 number may be slightly inflated due to a small number of children who may be receiving services from both Head Start/Early Head Start and the McKinney-Vento program.

State Findings

- Over 100,000 children under the age of six experienced homelessness in California, New York, and Texas and over 35,000 young children experienced homelessness in Florida, Georgia, Illinois, Michigan, and Washington.
- In five states or jurisdictions (California, District of Columbia, Kentucky, Nevada, and New York) at least eight percent of children under age six experienced homelessness.

Jurisdiction	Number	Percent	Jurisdiction	Number	Percent
Alabama	13,668	4	Montana	2,908	4
Alaska	3,665	6	Nebraska	3,314	2
Arizona	23,990	5	Nevada	20,044	9
Arkansas	11,607	5	New Hampshire	3,244	4
California	238,539	8	New Jersey	10,064	2
Colorado	22,289	5	New Mexico	9,754	6
Connecticut	3,641	2	New York	135,952	10
Delaware	3,125	5	North Carolina	25,531	3
District of Columbia	6,063	12	North Dakota	2,160	3
Florida	69,773	5	Ohio	28,477	3
Georgia	37,262	5	Oklahoma	25,441	8
Hawaii	3,671	3	Oregon	22,235	8
Idaho	6,918	5	Pennsylvania	22,434	3
Illinois	49,344	5	Puerto Rico	3,875	2
Indiana	17,300	3	Rhode Island	1,016	2
lowa	6,561	3	South Carolina	13,695	4
Kansas	8,973	4	South Dakota	1,896	3
Kentucky	26,734	8	Tennessee	14,919	3
Louisiana	19,616	5	Texas	112,033	5
Maine	2,199	3	Utah	14,619	5
Maryland	15,755	4	Vermont	1,063	3
Massachusetts	20,270	5	Virginia	17,992	3
Michigan	37,861	5	Washington	37,895	7
Minnesota	16,029	4	West Virginia	9,026	7
Mississippi	8,992	4	Wisconsin	18,006	4
Missouri	31,121	7	Wyoming	1,574	3
			National	1,260,254	5

Exhibit 1. Children Under Age Six Experiencing Homelessness in 2015–2016

Notes: The estimated numbers and percent of children under age six experiencing homelessness in 2015–2016 were calculated by applying the methodology used by the National Center for Family Homelessness in *America's Youngest Outcasts: A Report Card on Child Homelessness* (Bassuk, DeCandia, Beach, & Berman, 2014). These estimates may include a small number of children receiving services from both Head Start/Early Head Start and the McKinney-Vento program.

- Over 5,000 children under age six experiencing homelessness were served by Head Start/Early Head Start and McKinney-Vento in California, New York, Oregon, Pennsylvania, Texas.
- In eight states or jurisdictions (District of Columbia, Maine, Montana, Oregon, Pennsylvania, South Dakota, Vermont, Wyoming), over 20 percent of children under age six experiencing homelessness were served by federally funded early childhood education programs.

-				
Number	Percent	Jurisdiction	Number	Percent
682	5	Montana	801	28
443	12	Nebraska	619	19
1,223	5	Nevada	1,092	5
1,341	12	New Hampshire	312	10
9,093	4	New Jersey	1,135	11
2,457	11	New Mexico	709	7
579	16	New York	12,306	9
80	3	North Carolina	2,036	8
1,892	31	North Dakota	394	18
2,980	4	Ohio	3,616	13
1,599	4	Oklahoma	2,994	12
283	8	Oregon	5,081	23
1,000	14	Pennsylvania	5,349	24
4,416	9	Puerto Rico	250	6
1,355	8	Rhode Island	195	19
722	11	South Carolina	1,357	10
1,101	12	South Dakota	782	41
1,800	7	Tennessee	846	6
1,568	8	Texas	11,296	10
467	21	Utah	733	5
1,398	9	Vermont	347	33
2,021	10	Virginia	1,713	10
4,033	11	Washington	2,923	8
2,788	17	West Virginia	966	11
361	4	Wisconsin	2,881	16
1,923	6	Wyoming	339	22
		National	108,677	9
	$\begin{array}{c} 682\\ 443\\ 1,223\\ 1,341\\ 9,093\\ 2,457\\ 579\\ 80\\ 1,892\\ 2,980\\ 1,599\\ 283\\ 1,000\\ 4,416\\ 1,355\\ 722\\ 1,101\\ 1,800\\ 1,568\\ 467\\ 1,398\\ 2,021\\ 4,033\\ 2,788\\ 361\end{array}$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	682 5 Montana 443 12 Nebraska 1,223 5 Nevada 1,341 12 New Hampshire 9,093 4 New Jersey 2,457 11 New Mexico 579 16 New York 80 3 North Carolina 1,892 31 North Dakota 2,980 4 Ohio 1,599 4 Oklahoma 283 8 Oregon 1,000 14 Pennsylvania 4,416 9 Puerto Rico 1,355 8 Rhode Island 722 11 South Carolina 1,101 12 South Dakota 1,800 7 Tennessee 1,568 8 Texas 467 21 Utah 1,398 9 Vermont 2,021 10 Virginia 4,033 11 Washington	682 5 Montana 801 443 12 Nebraska 619 1,223 5 Nevada 1,092 1,341 12 New Hampshire 312 9,093 4 New Jersey 1,135 2,457 11 New Mexico 709 579 16 New York 12,306 80 3 North Carolina 2,036 1,892 31 North Dakota 394 2,980 4 Ohio 3,616 1,599 4 Oklahoma 2,994 283 8 Oregon 5,081 1,000 14 Pennsylvania 5,349 4,416 9 Puerto Rico 250 1,355 8 Rhode Island 195 722 11 South Carolina 1,357 1,101 12 South Dakota 782 1,800 7 Tennessee 846 1,568 8

Exhibit 2. Children Under Age Six Experiencing Homelessness and Served by Federally Funded Early Childhood Education Programs in 2015–2016

Notes: This table presents the numbers and percent of children under age six experiencing homelessness who were served by Head Start/Early Head Start or by the McKinney-Vento program in 2015—2016. These estimates may include a small number of children receiving services from both Head Start/Early Head Start and the McKinney-Vento program.

- Nine states or jurisdictions (California, Connecticut, District of Columbia, Florida, Hawaii, Maryland, Nevada, New Jersey, and New York) had one-third or more children under age six in low-income working families.
- Three states or jurisdictions (Idaho, Montana, and Puerto Rico) had one-third or more families with children under age 18 who experienced a high housing cost burden.

Jurisdiction	Housing	Income	Jurisdiction	Housing	Income
Alabama	27	28	Montana	24	33
Alaska	28	18	Nebraska	22	27
Arizona	32	30	Nevada	34	29
Arkansas	26	31	New Hampshire	25	16
California	44	25	New Jersey	39	21
Colorado	31	22	New Mexico	32	32
Connecticut	34	20	New York	40	24
Delaware	32	27	North Carolina	28	30
District of Columbia	36	15	North Dakota	19	21
Florida	39	31	Ohio	25	25
Georgia	32	30	Oklahoma	26	31
Hawaii	40	19	Oregon	32	25
Idaho	23	33	Pennsylvania	29	22
Illinois	31	24	Puerto Rico	27	38
Indiana	24	28	Rhode Island	32	20
Iowa	20	23	South Carolina	28	30
Kansas	21	30	South Dakota	20	25
Kentucky	26	29	Tennessee	28	30
Louisiana	31	27	Texas	31	31
Maine	27	23	Utah	24	27
Maryland	33	18	Vermont	30	21
Massachusetts	31	15	Virginia	30	18
Michigan	26	26	Washington	31	23
Minnesota	22	21	West Virginia	23	27
Mississippi	28	30	Wisconsin	25	24
Missouri	24	28	Wyoming	20	23
			National	32	26

Exhibit 3. Related Factors Affecting Children Experiencing Homelessness in 2015–2016

Notes: This table presents the percent of children under age 18 who lived in households with a high housing cost burden in 2016 (Housing) which was defined as spending 30 percent or more of monthly income on housing expenses.⁴ It also presents the percent of children under age six in low-income working families (Income) defined as having at least one parent working 50 weeks or more in the prior year and the family income below 200 percent of the federal poverty line.⁵

⁴ The Annie E. Casey Foundation, KIDS COUNT data center. (2016). *Children living in households with a high housing cost burden* [Data set]. Retrieved from <u>http://datacenter.kidscount.org/</u>.

⁵ The Annie E. Casey Foundation, KIDS COUNT data center. (2016). *Children in low-income working families by age group.* [Data set]. Retrieved from <u>http://datacenter.kidscount.org/</u>.

The early childhood homelessness state profiles are intended to provide information for local, state, and federal conversations and planning.

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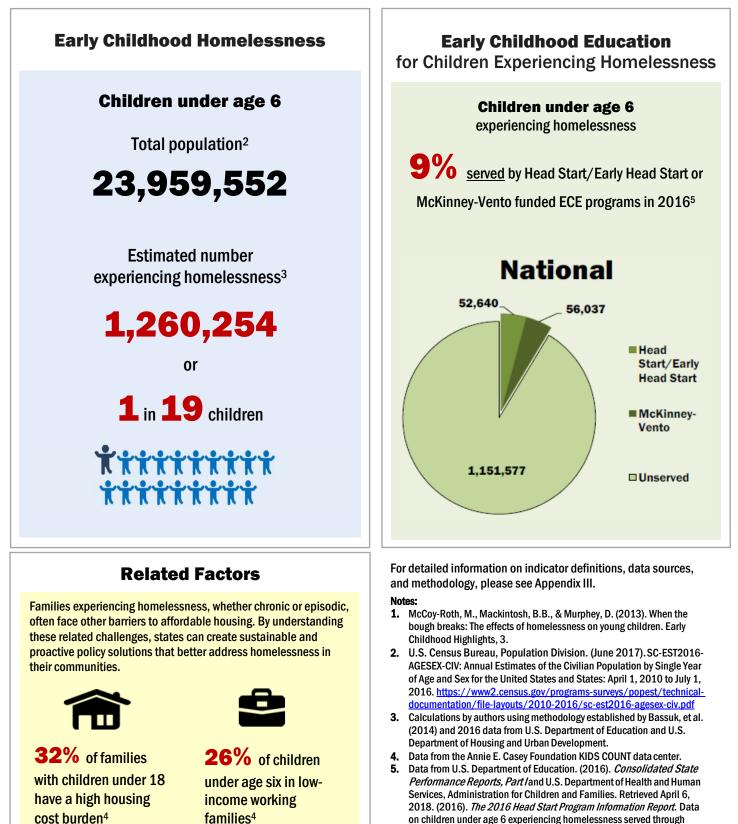
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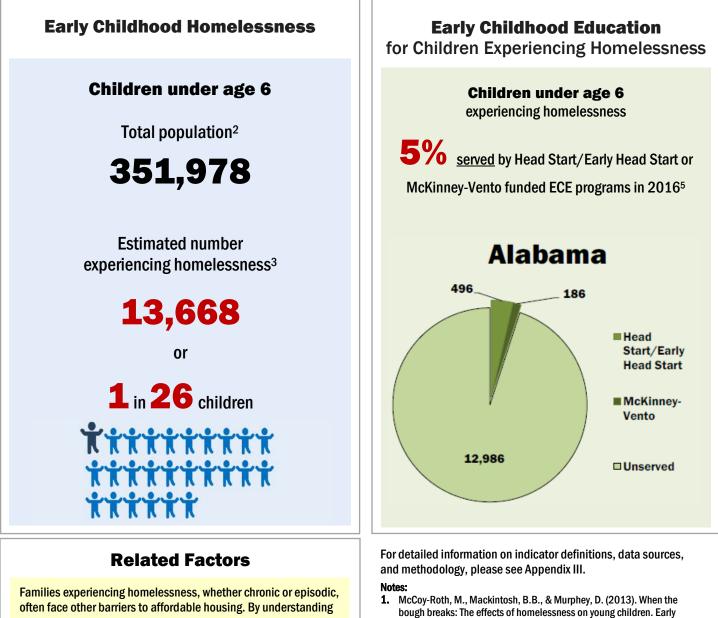
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federally funded child care & home visiting programs will be collected



often face other barriers to affordable housing. By understanding these related challenges, states can create sustainable and proactive policy solutions that better address homelessness in their communities.





27% of families with children under 18 have a high housing cost burden⁴

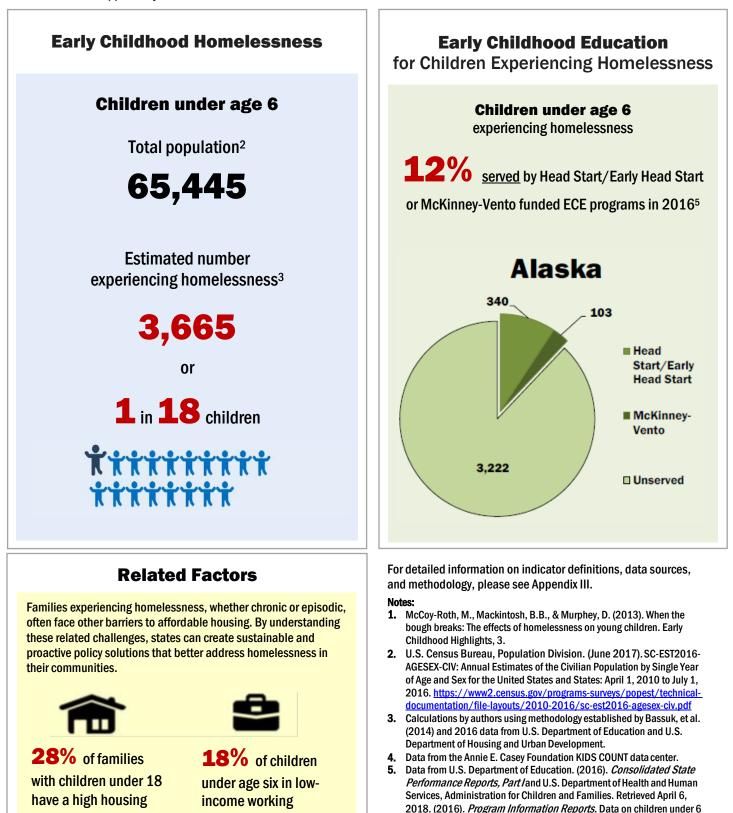
28% of children under age six in lowincome working families⁴ bough breaks: The effects of homelessness on young children. Early Childhood Highlights, 3.
U.S. Census Bureau, Population Division. (June 2017).SC-EST2016-AGESEX-CIV: Annual Estimates of the Civilian Population by Single Year

AGESEX-CIV: Annual Estimates of the Civilian Population by Single Year of Age and Sex for the United States and States: April 1, 2010 to July 1, 2016. <u>https://www2.census.gov/programs-surveys/popest/technicaldocumentation/file-layouts/2010-2016/sc-est2016-agesex-civ.pdf</u>

- 3. Calculations by authors using methodology established by Bassuk, et al. (2014) and 2016 data from U.S. Department of Education and U.S. Department of Housing and Urban Development.
- 4. Data from the Annie E. Casey Foundation KIDS COUNT data center.

5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part I and U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.



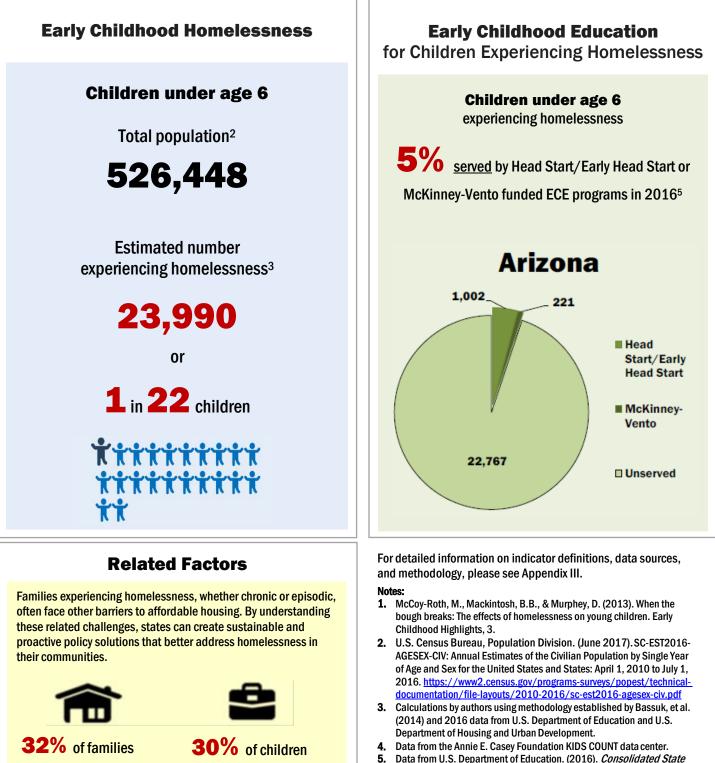


cost burden⁴

families⁴

9

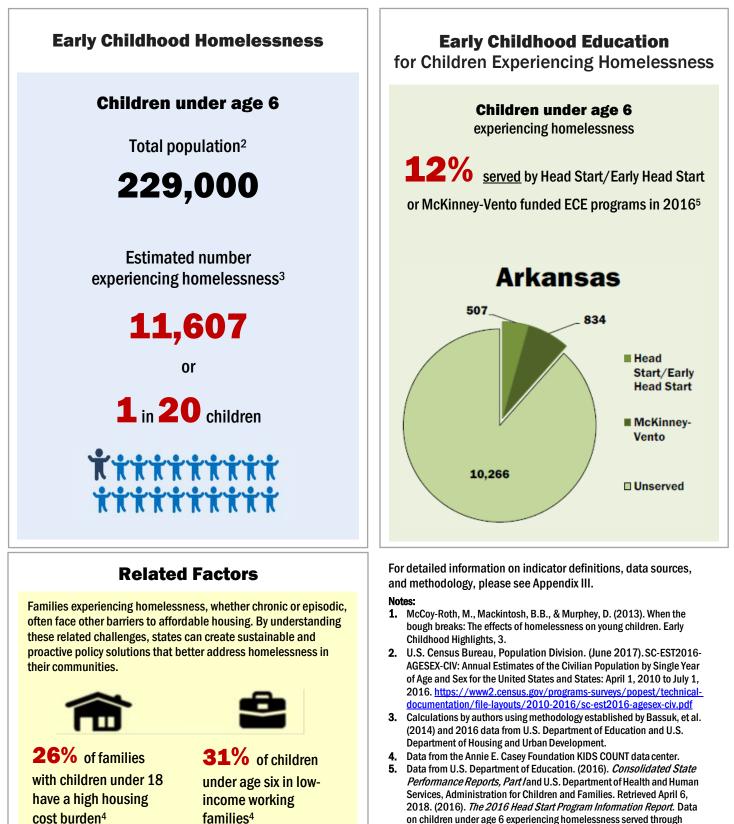
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5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part I and U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.

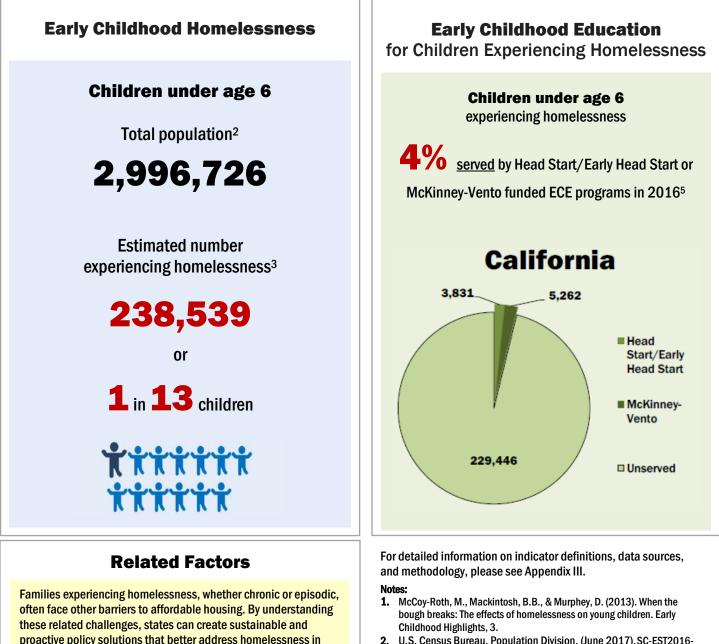
32% of families with children under 18 have a high housing cost burden⁴

30% of children under age six in lowincome working families⁴





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- U.S. Census Bureau, Population Division. (June 2017). SC-EST2016-AGESEX-CIV: Annual Estimates of the Civilian Population by Single Year of Age and Sex for the United States and States: April 1, 2010 to July 1, 2016. <u>https://www2.census.gov/programs-surveys/popest/technicaldocumentation/file-layouts/2010-2016/sc-est2016-agesex-civ.pdf</u>
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their communities.

44% of families

have a high housing

cost burden⁴

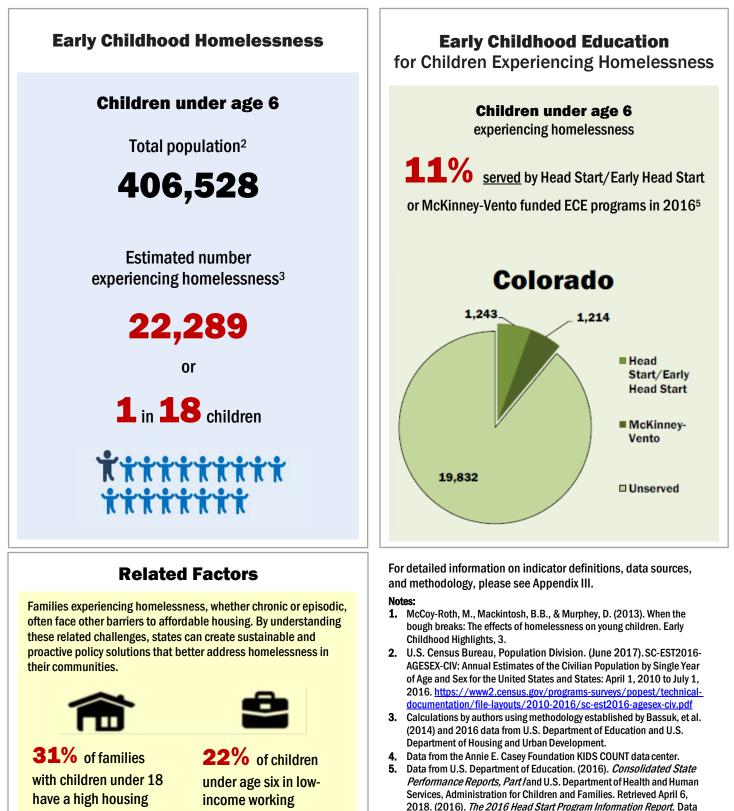
with children under 18

25% of children

under age six in low-

income working

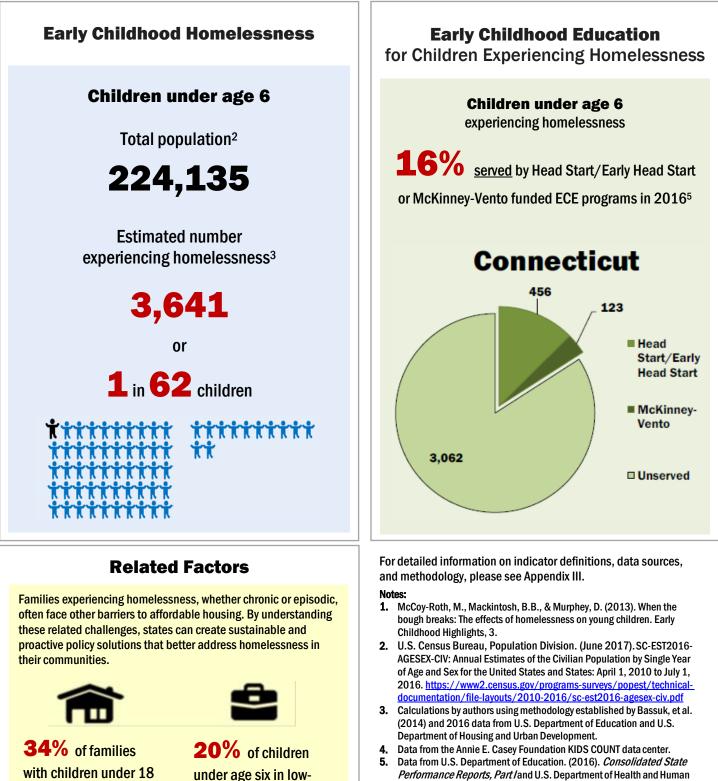
families⁴



cost burden⁴

families⁴

on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected



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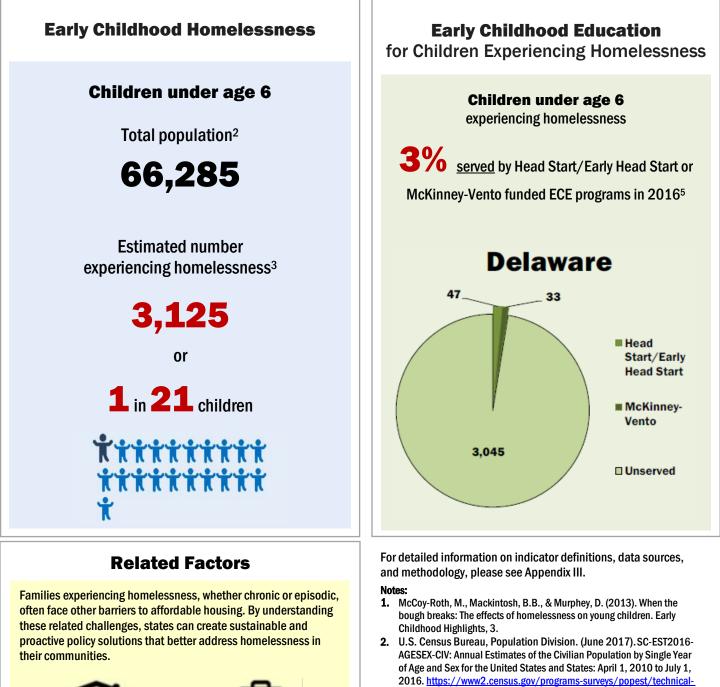


have a high housing

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32% of families with children under 18 have a high housing cost burden⁴



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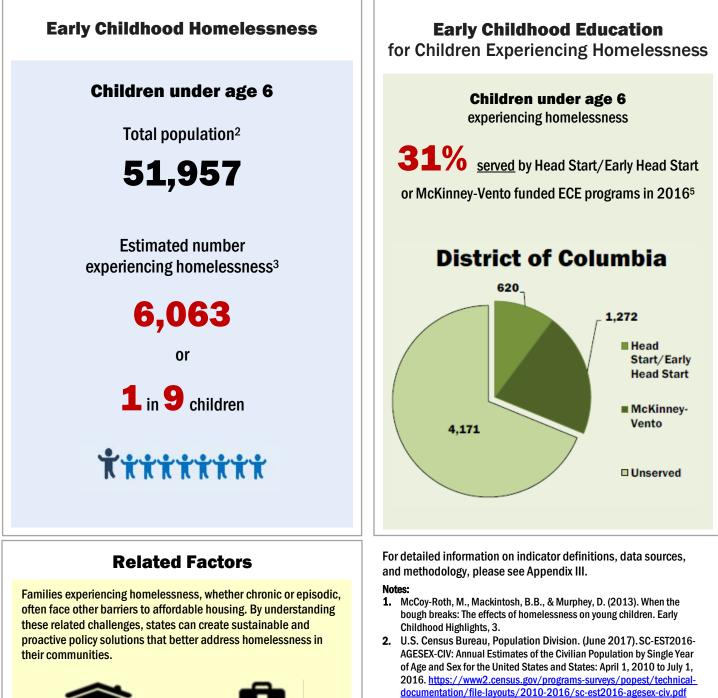
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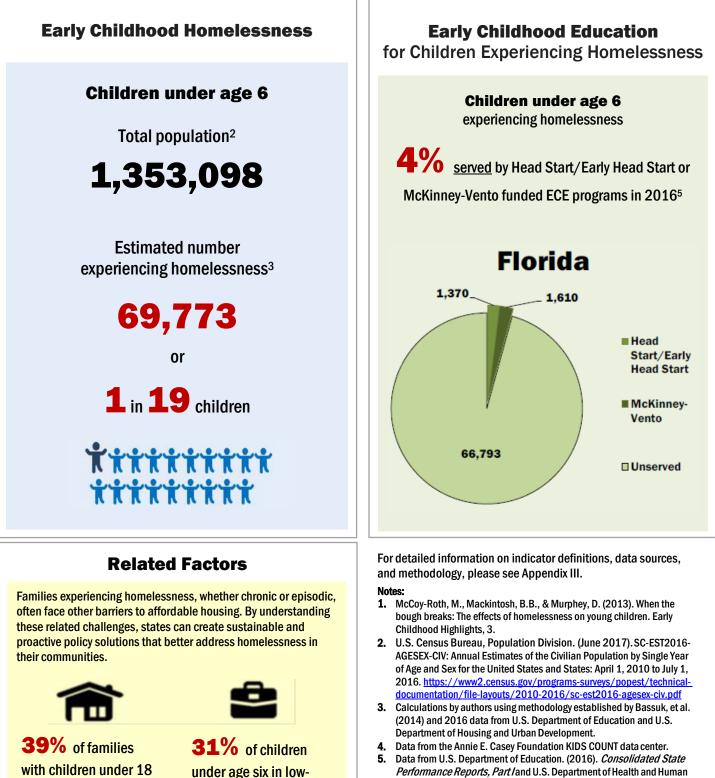
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36% of families with children under 18 have a high housing cost burden⁴



15% of children under age six in lowincome working families⁴





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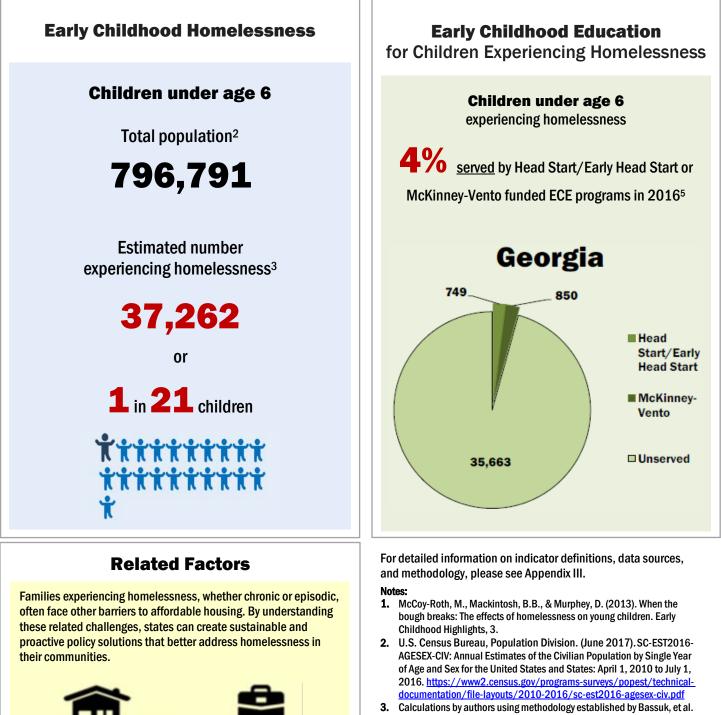


have a high housing

cost burden⁴

income working

families⁴



32% of families with children under 18 have a high housing families⁴

30% of children under age six in lowincome working

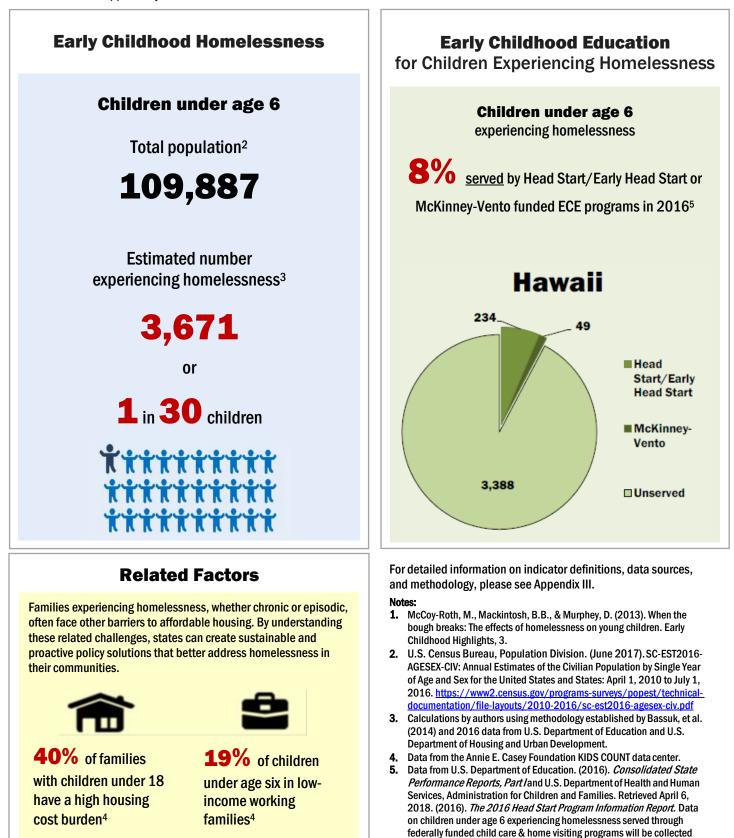
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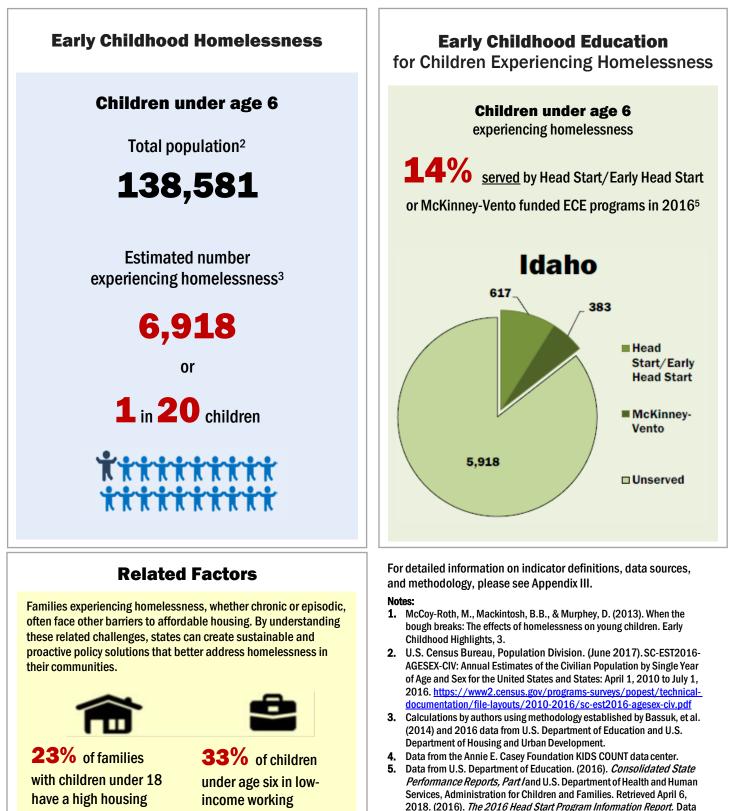
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cost burden⁴





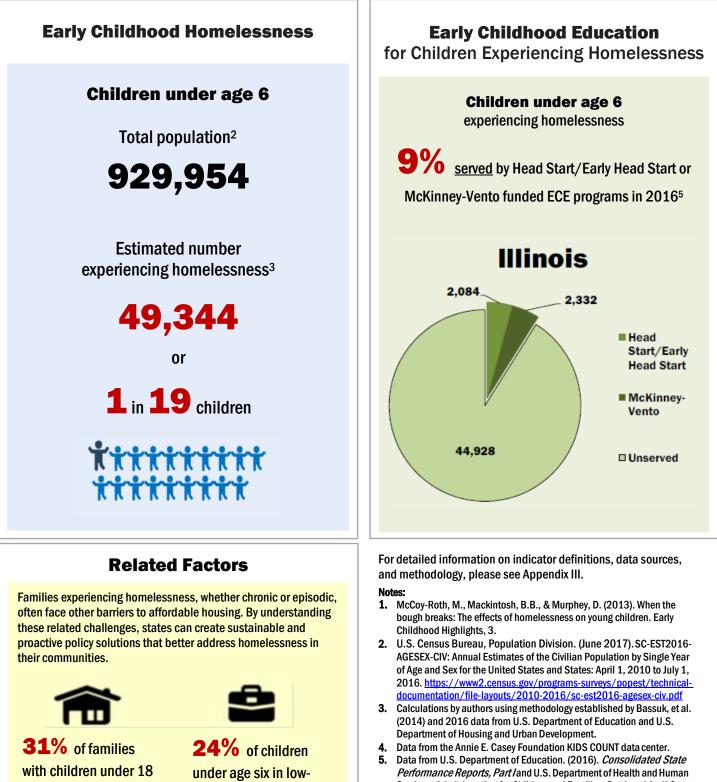


cost burden⁴

families⁴

20

on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected



5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part Jand U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.

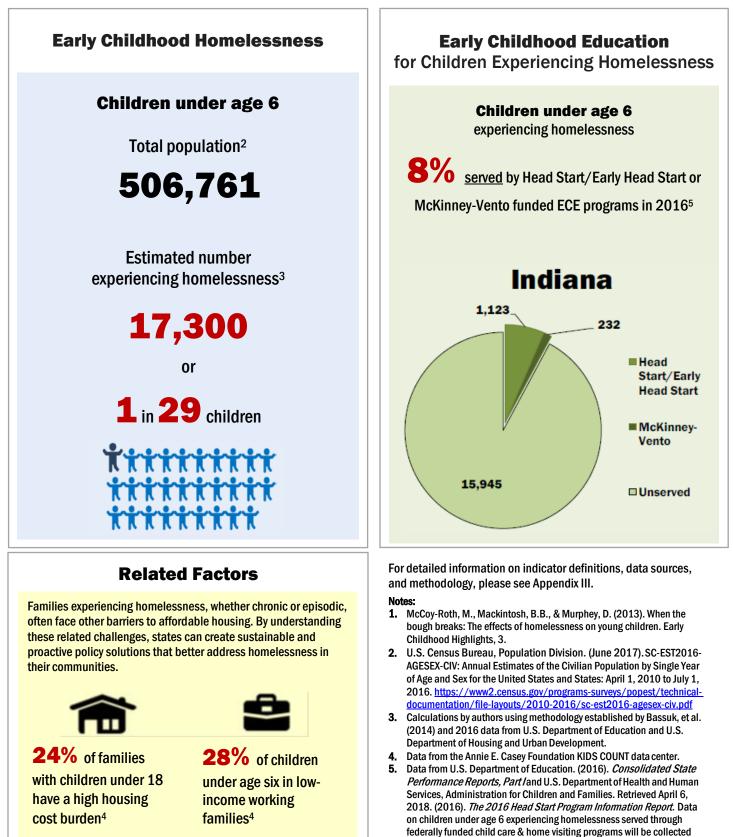


have a high housing

cost burden⁴

income working

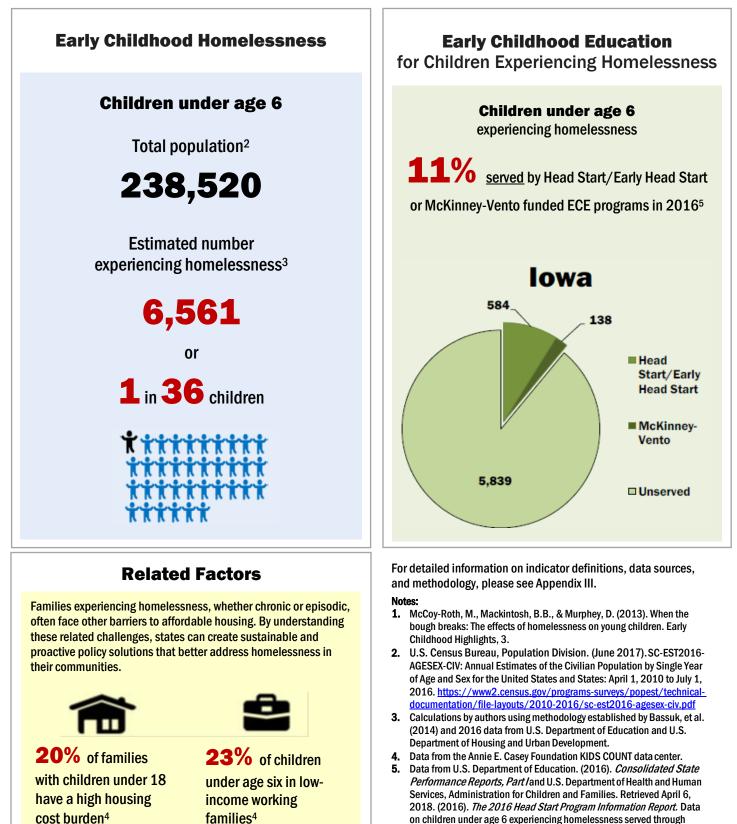
families⁴



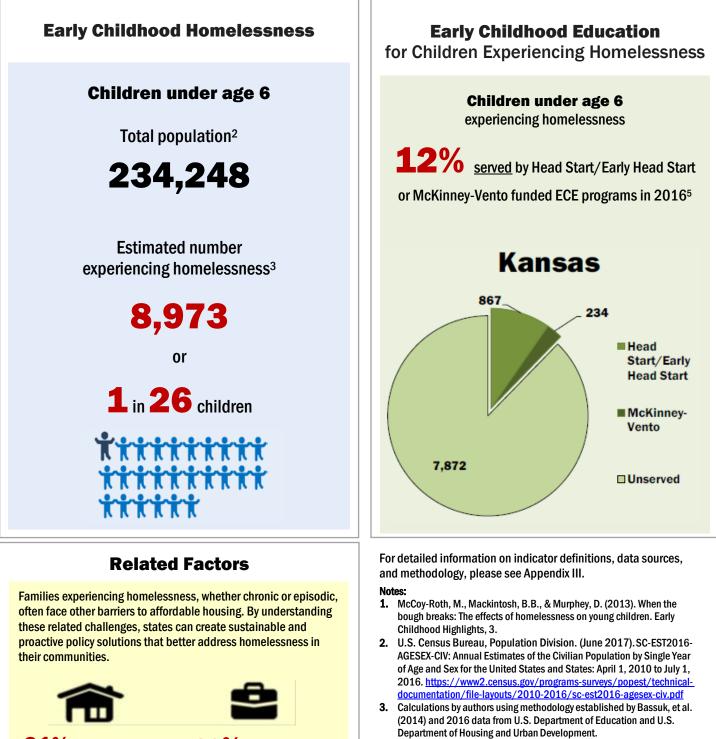


for the first time in 2017.

22



federally funded child care & home visiting programs will be collected



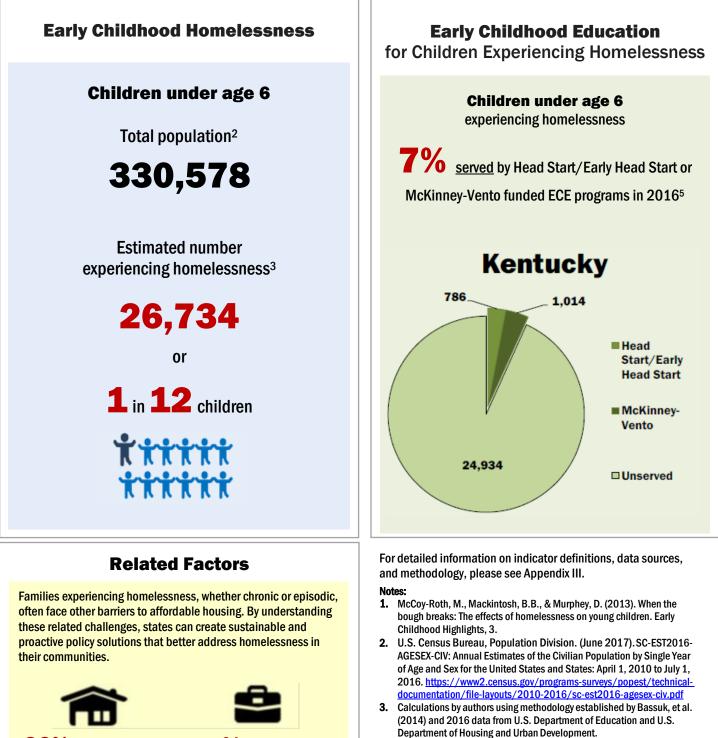
4. Data from the Annie E. Casey Foundation KIDS COUNT data center.

5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part / and U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.

21% of families with children under 18 have a high housing cost burden⁴

30% of children under age six in lowincome working families⁴





4. Data from the Annie E. Casey Foundation KIDS COUNT data center.

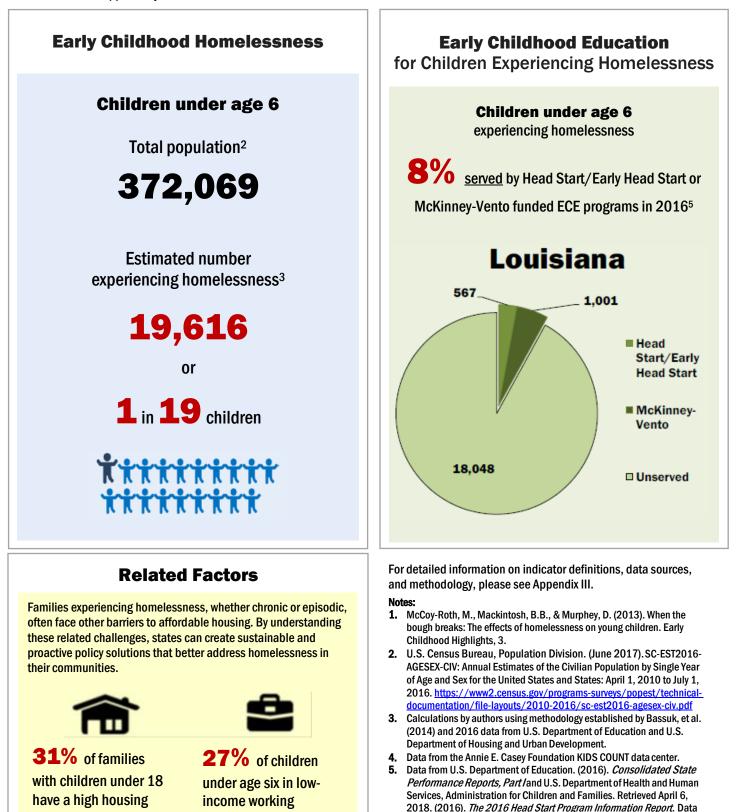
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26% of families with children under 18 have a high housing cost burden⁴



under age six in lowincome working families⁴





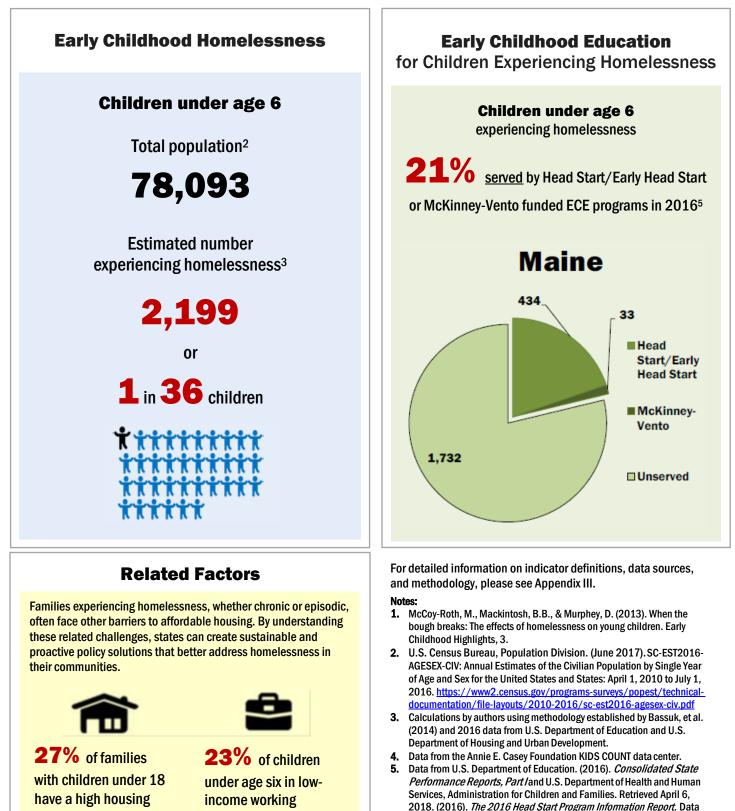
U.S. Department of Education, Policy and Program Studies Service

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on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected

cost burden⁴

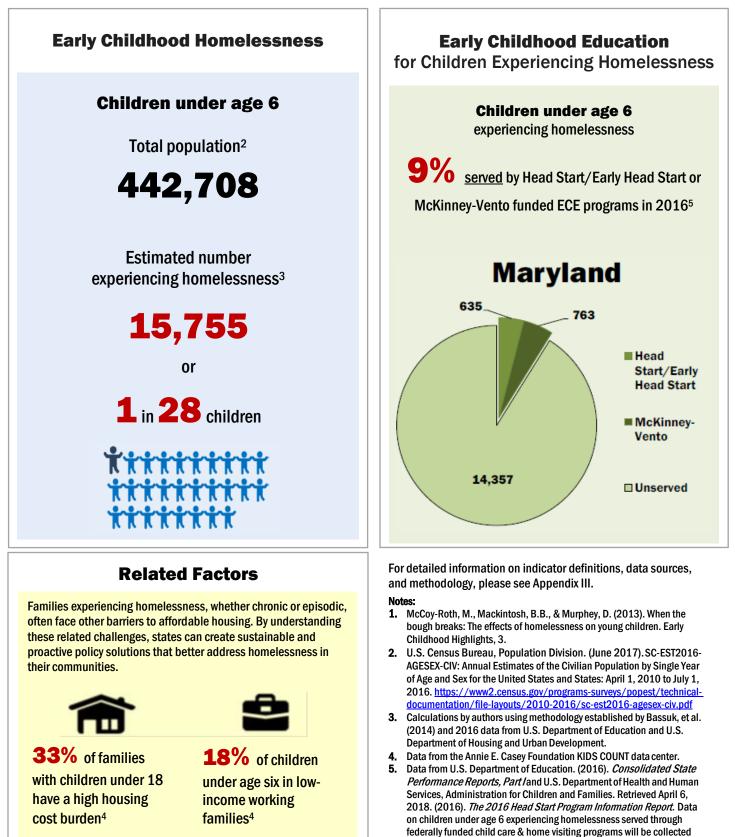
families⁴



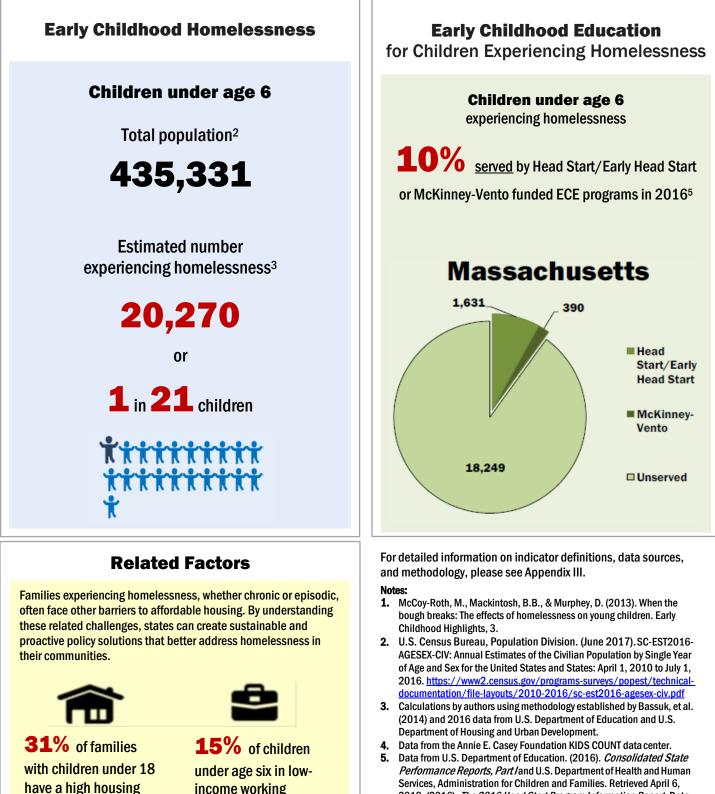
cost burden⁴

families⁴

on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected





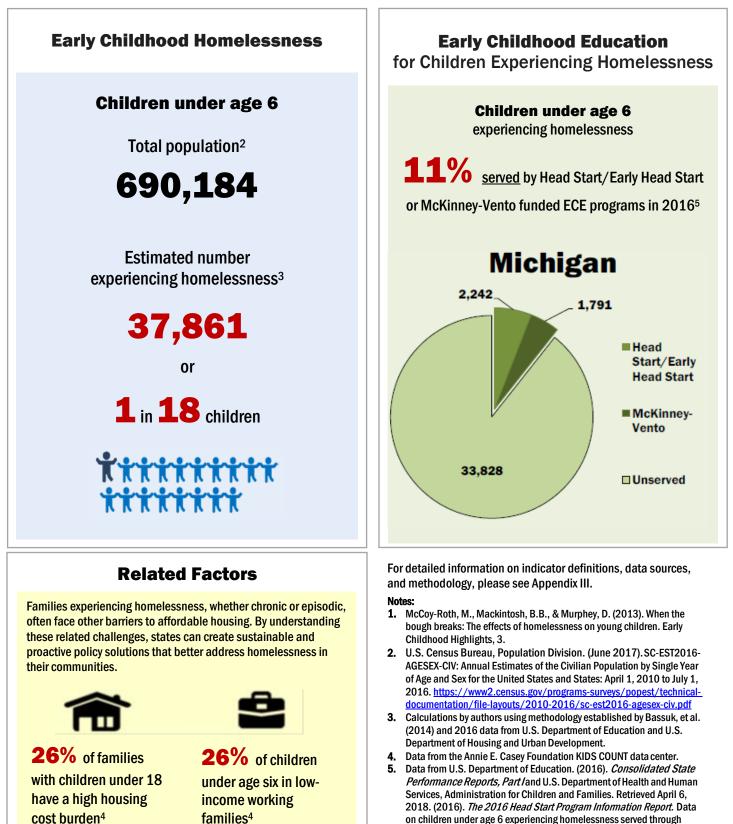


income working families⁴

cost burden⁴

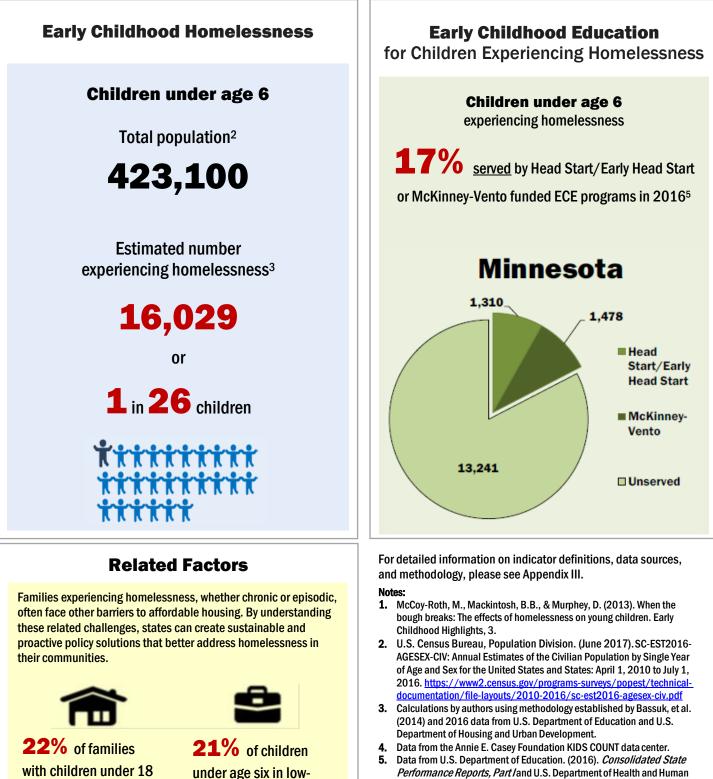
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on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected





federally funded child care & home visiting programs will be collected



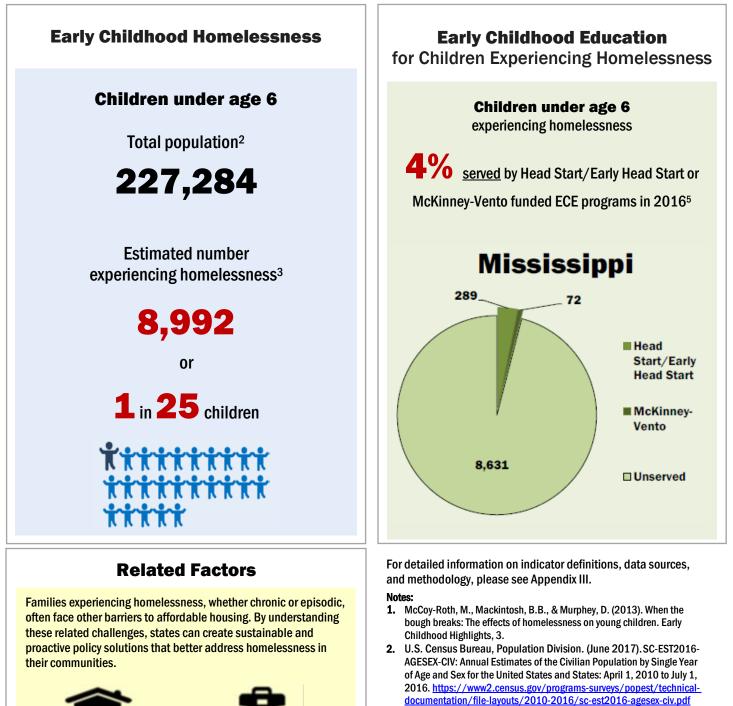
5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part I and U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.



have a high housing

cost burden⁴

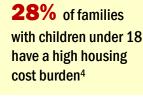
income working



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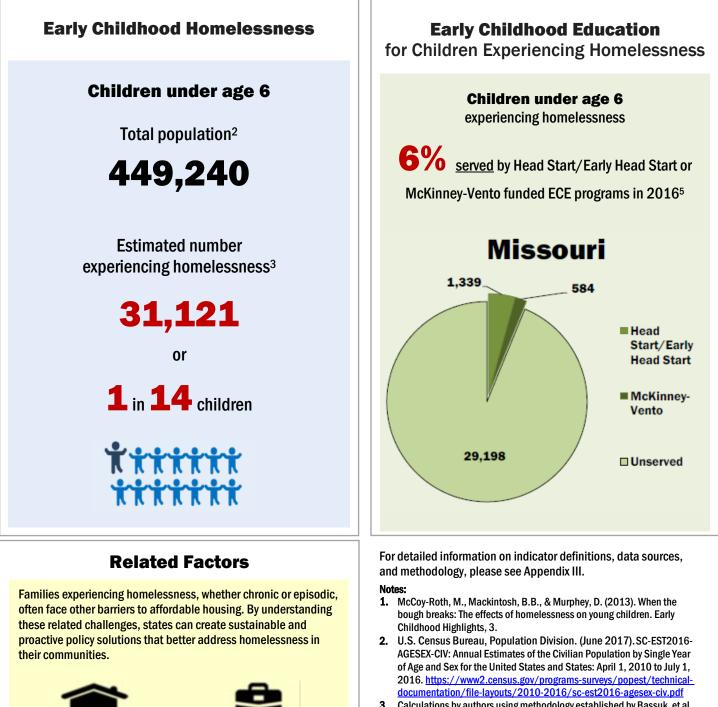
4. Data from the Annie E. Casey Foundation KIDS COUNT data center.

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- 3. Calculations by authors using methodology established by Bassuk, et al. (2014) and 2016 data from U.S. Department of Education and U.S. Department of Housing and Urban Development.
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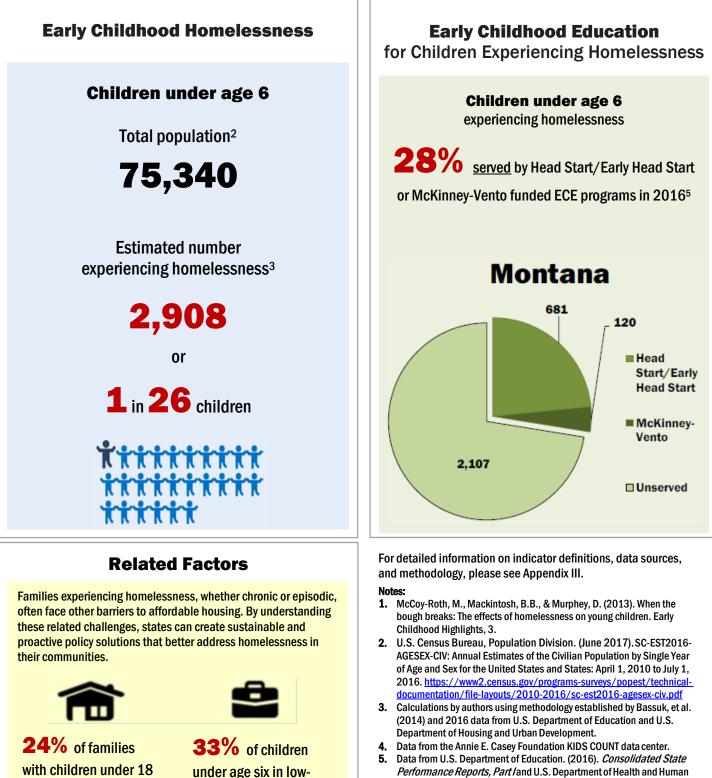




families⁴

28% of children under age six in lowincome working





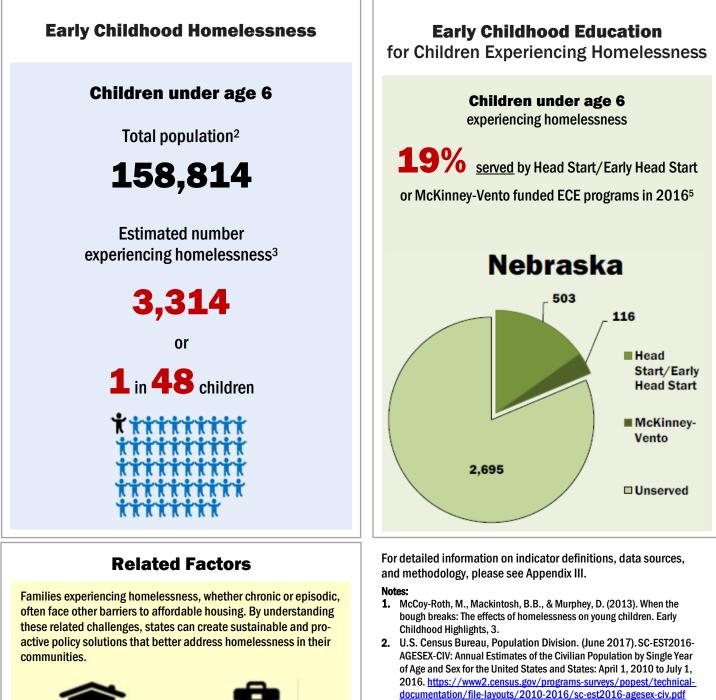
Performance Reports, Part Jand U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). *The 2016 Head Start Program Information Report*. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.



have a high housing

cost burden⁴

income working



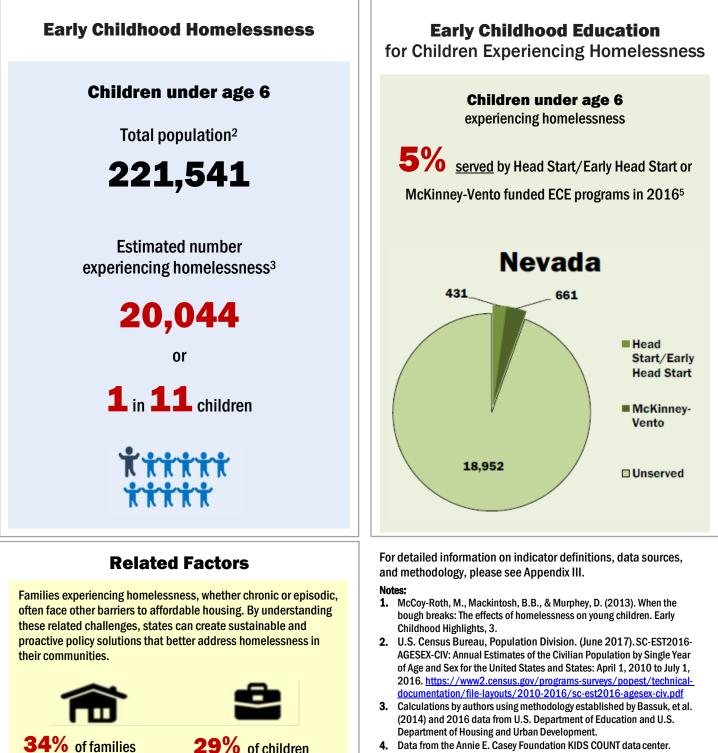
- 3. Calculations by authors using methodology established by Bassuk, et al. (2014) and 2016 data from U.S. Department of Education and U.S. Department of Housing and Urban Development.
- 4. Data from the Annie E. Casey Foundation KIDS COUNT data center.
- 5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part land U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.

22% of families with children under 18 have a high housing cost burden⁴



27% of children under age six in lowincome working families⁴





 Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part I and U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.



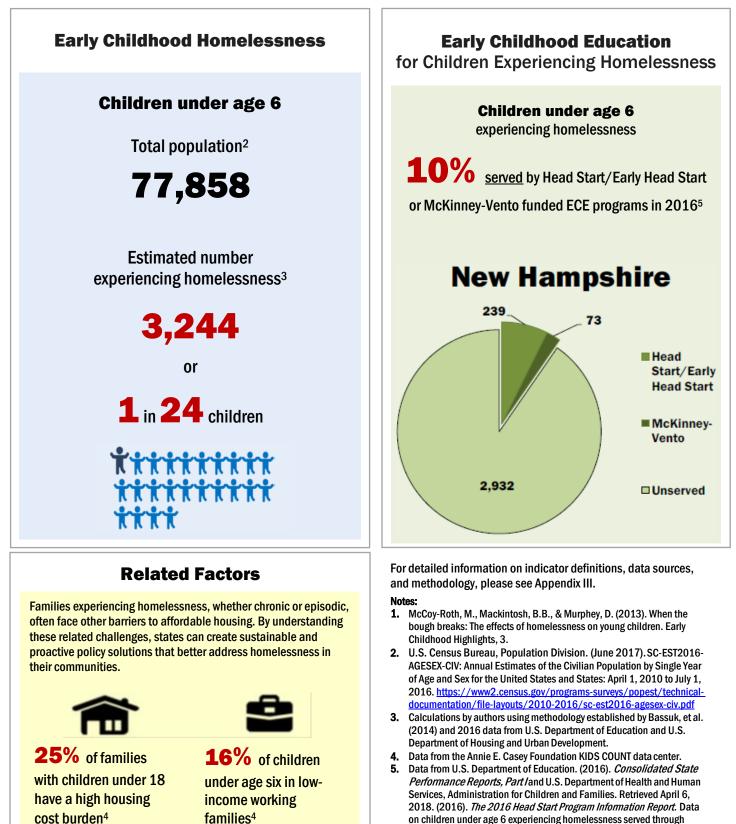
with children under 18

have a high housing

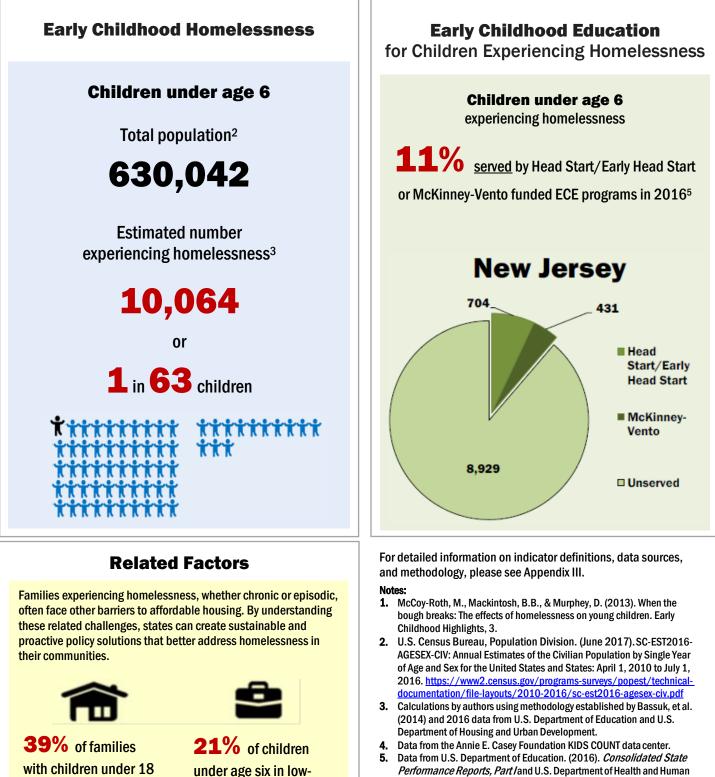
cost burden⁴

under age six in low-

income working



federally funded child care & home visiting programs will be collected for the first time in 2017.



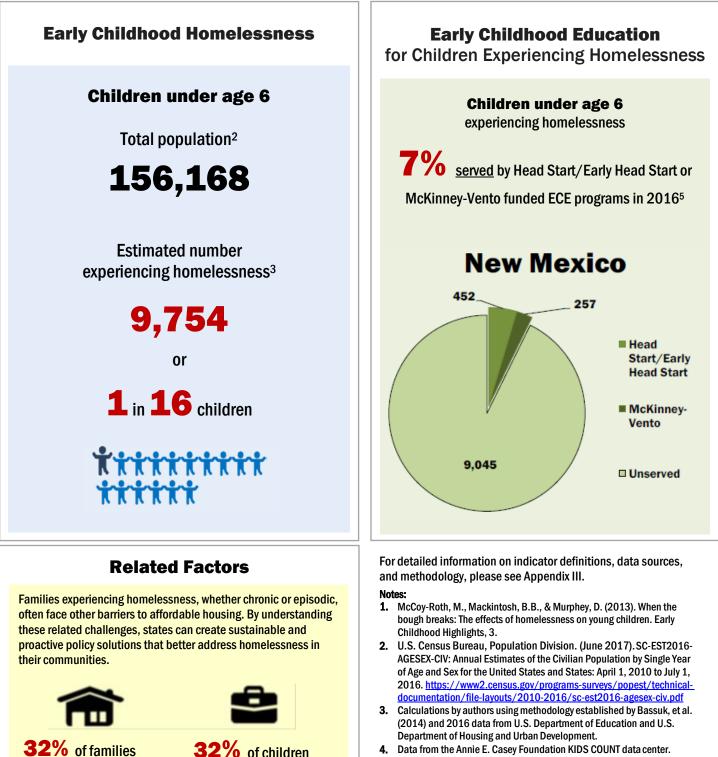
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have a high housing

cost burden⁴

income working



- 4. Data from the Annie E. Casey Foundation KIDS COUNT data center.
- 5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part land U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.



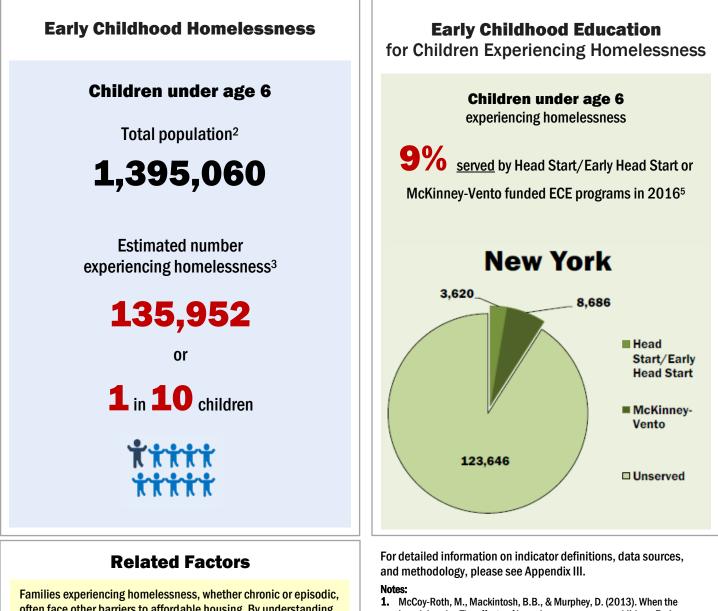
with children under 18

have a high housing

cost burden⁴

under age six in low-

income working



often face other barriers to affordable housing. By understanding these related challenges, states can create sustainable and proactive policy solutions that better address homelessness in their communities.



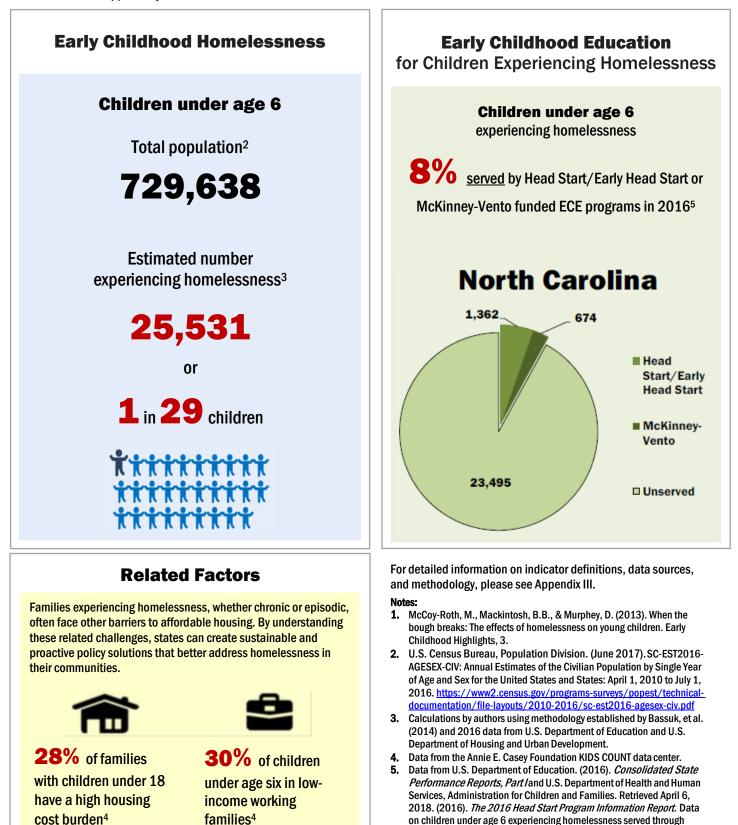
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40% of families with children under 18 have a high housing cost burden⁴



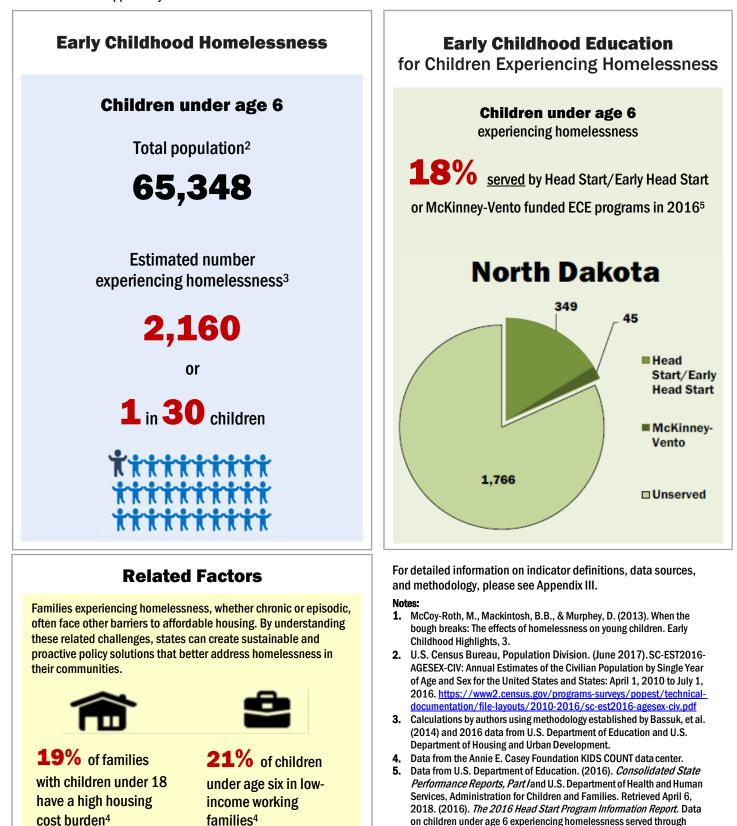
- 1. McCoy-Roth, M., Mackintosh, B.B., & Murphey, D. (2013). When the bough breaks: The effects of homelessness on young children. Early Childhood Highlights, 3.
- U.S. Census Bureau, Population Division. (June 2017).SC-EST2016-AGESEX-CIV: Annual Estimates of the Civilian Population by Single Year of Age and Sex for the United States and States: April 1, 2010 to July 1, 2016. <u>https://www2.census.gov/programs-surveys/popest/technicaldocumentation/file-layouts/2010-2016/sc-est2016-agesex-civ.pdf</u>
- 3. Calculations by authors using methodology established by Bassuk, et al. (2014) and 2016 data from U.S. Department of Education and U.S. Department of Housing and Urban Development.
- 4. Data from the Annie E. Casey Foundation KIDS COUNT data center.
- 5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part / and U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.





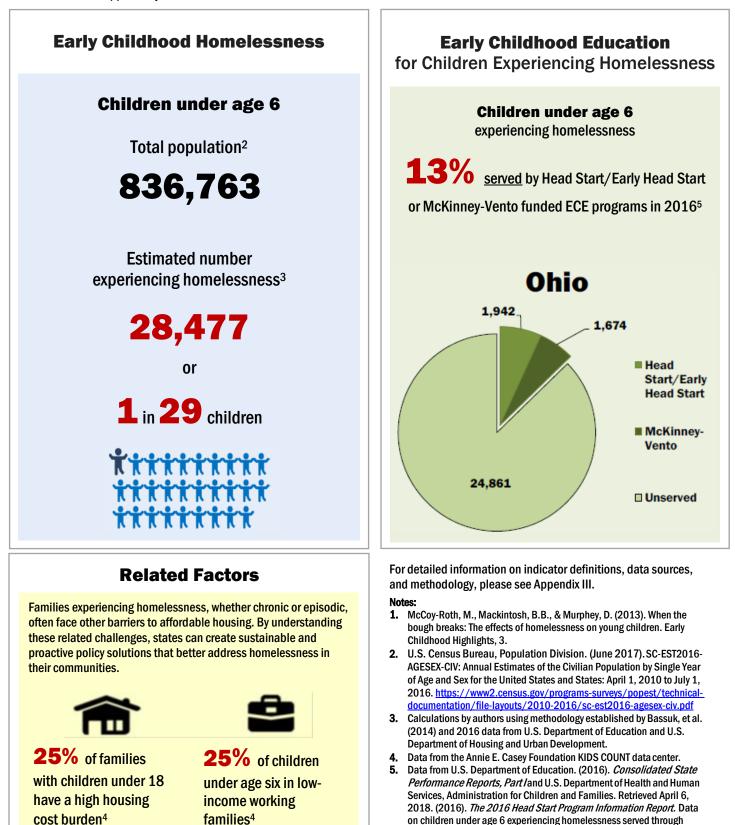


federally funded child care & home visiting programs will be collected



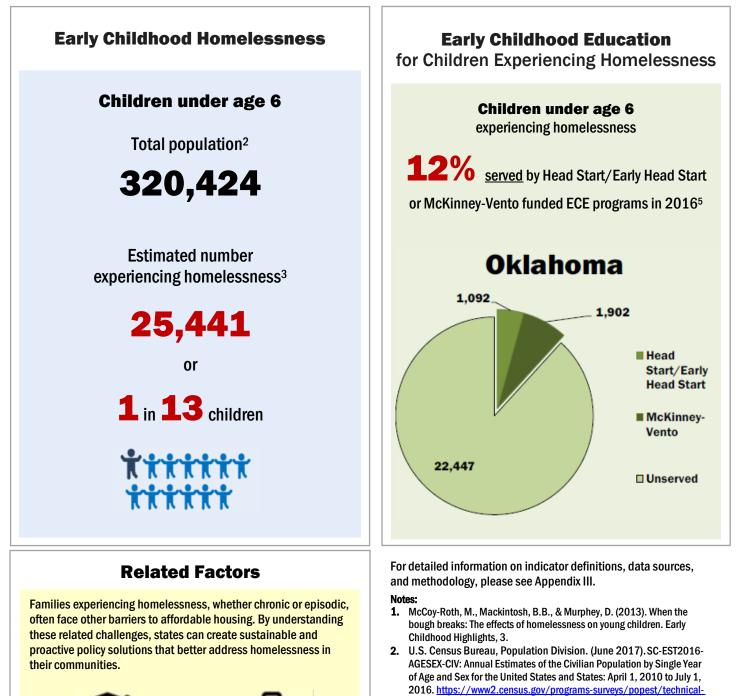


federally funded child care & home visiting programs will be collected





federally funded child care & home visiting programs will be collected





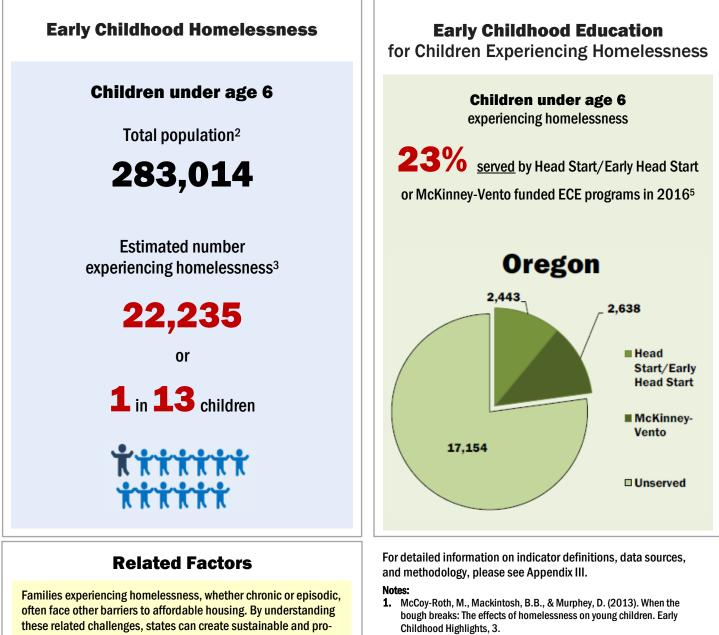
26% of families with children under 18 have a high housing cost burden⁴



31% of children under age six in lowincome working families⁴ documentation/file-layouts/2010-2016/sc-est2016-agesex-civ.pdf
Calculations by authors using methodology established by Bassuk, et al. (2014) and 2016 data from U.S. Department of Education and U.S. Department of Housing and Urban Development.

- 4. Data from the Annie E. Casey Foundation KIDS COUNT data center.
- 5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part / and U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.





- U.S. Census Bureau, Population Division. (June 2017). SC-EST2016-AGESEX-CIV: Annual Estimates of the Civilian Population by Single Year of Age and Sex for the United States and States: April 1, 2010 to July 1, 2016. <u>https://www2.census.gov/programs-surveys/popest/technicaldocumentation/file-layouts/2010-2016/sc-est2016-agesex-civ.pdf</u>
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communities.

32% of families

have a high housing

cost burden⁴

with children under 18

active policy solutions that better address homelessness in their

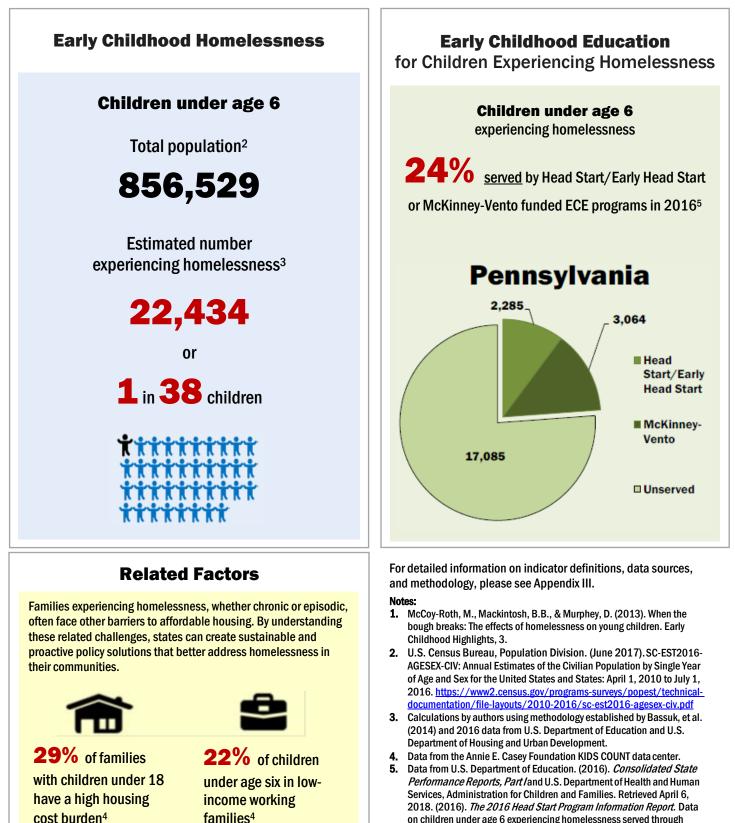
25% of children

under age six in low-

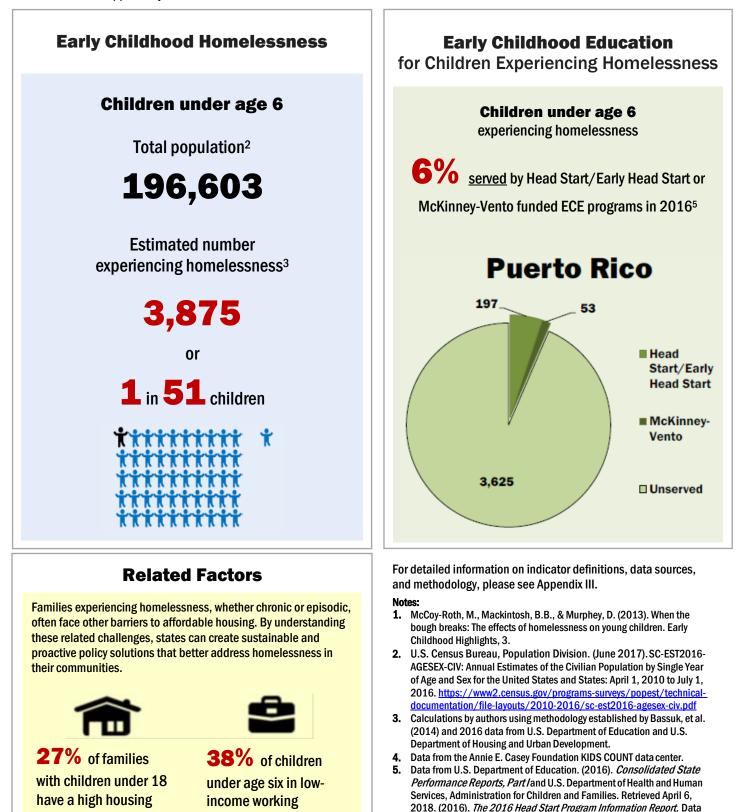
income working

(2015-2016)

Early childhood experiences with homelessness have long lasting impacts on a child's well-being. Access to educational services can help mitigate some of these negative effects.¹ Federally funded early childhood education (ECE) programs are only able to serve a small portion of children who experience homelessness. Taking action to mitigate the impacts of early childhood homelessness is critical to ensuring all young children have the opportunity to thrive.



on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected

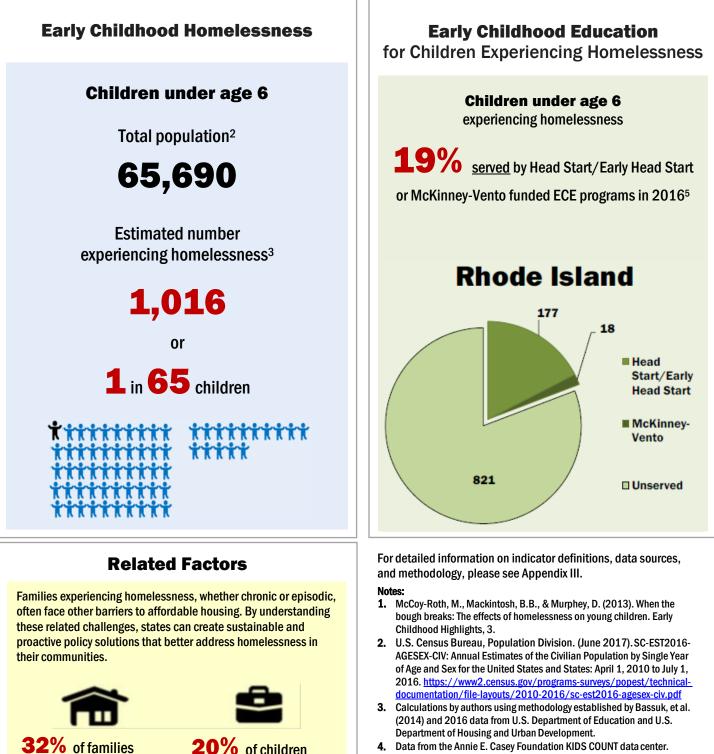




cost burden⁴

families⁴

on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected



 Data from U.S. Department of Education. (2016). *Consolidated State Performance Reports, Part* / and U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). *The 2016 Head Stat Program Information Report*. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.

C)

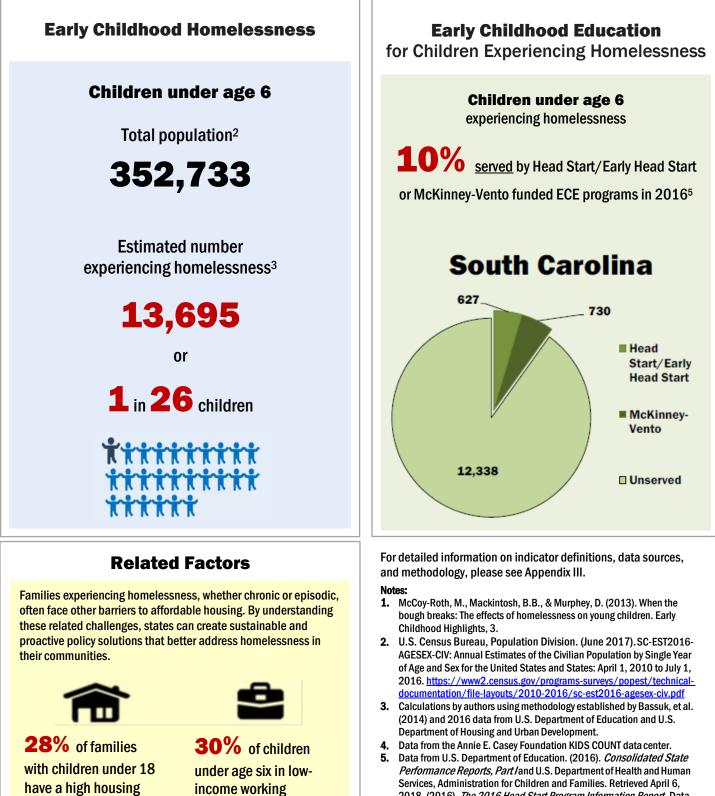
with children under 18

have a high housing

cost burden⁴

under age six in low-

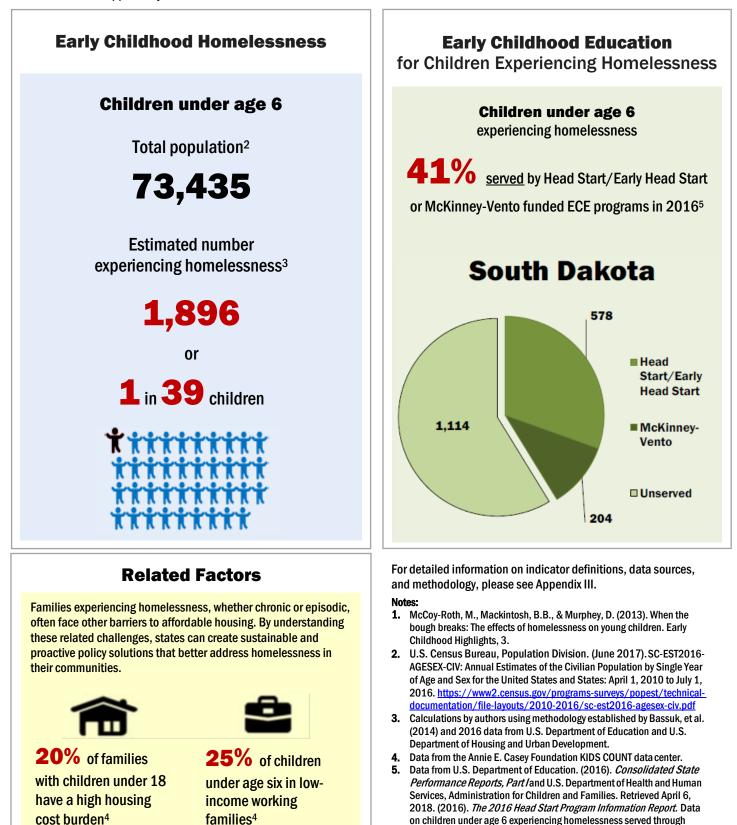
income working



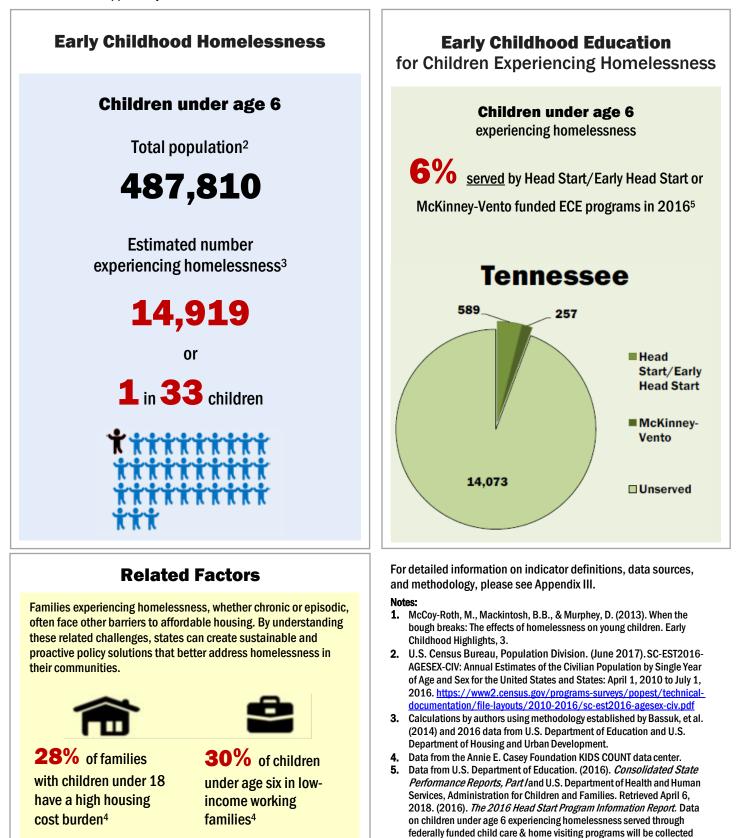
5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part I and U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.



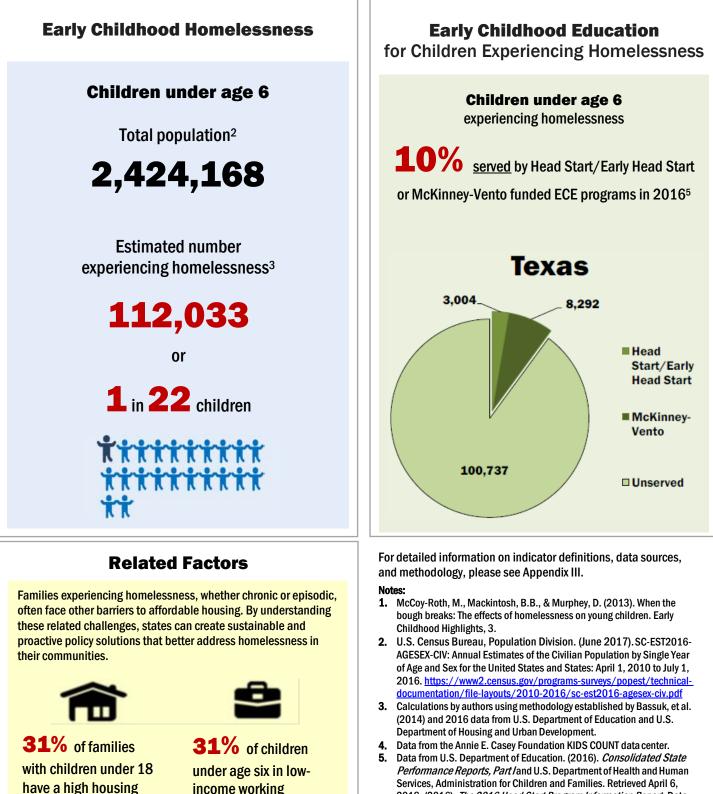
cost burden⁴



federally funded child care & home visiting programs will be collected





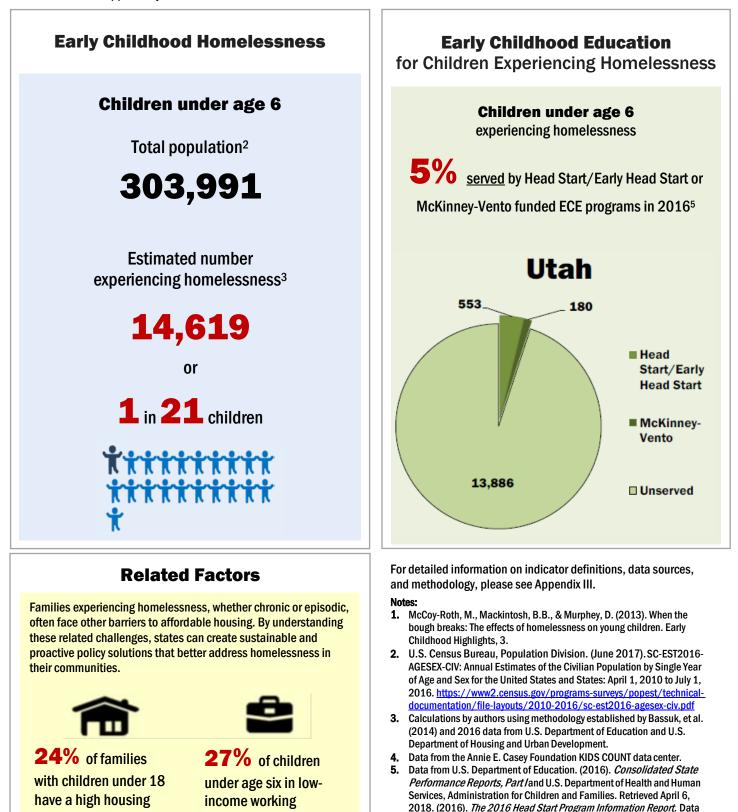


income working families⁴

cost burden⁴

2018. (2016). The 2016 Head Start Program Information Report. Data

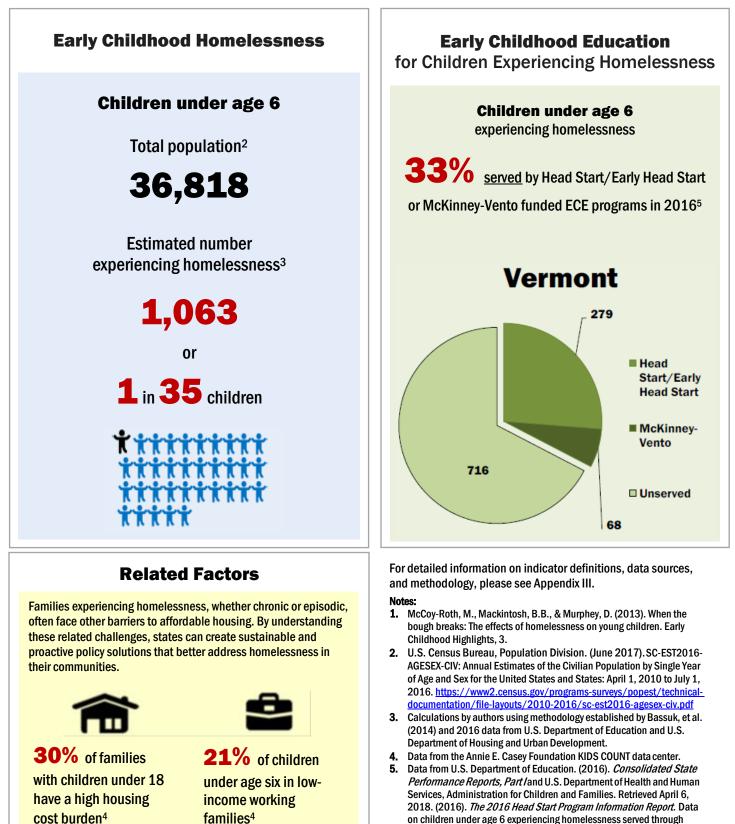
on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected



cost burden⁴

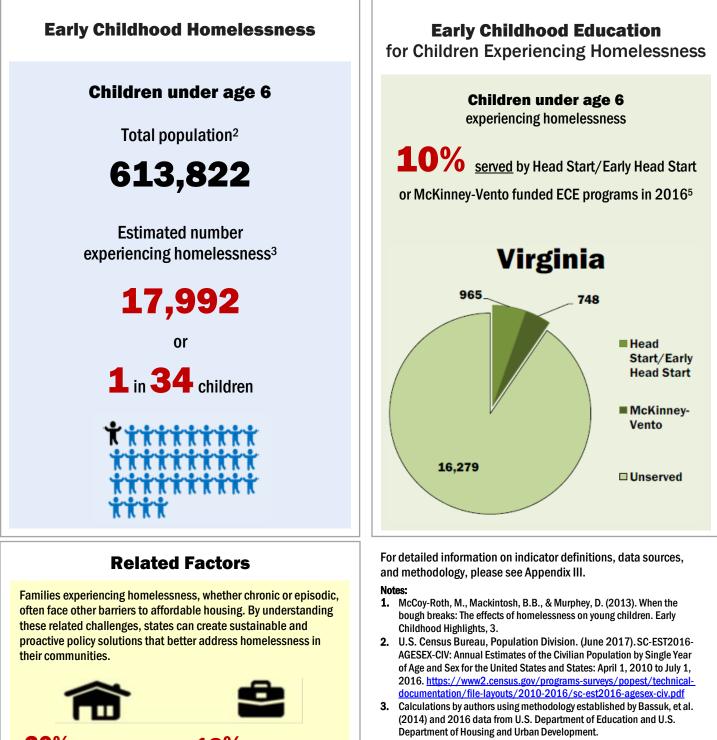
families⁴

on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected





federally funded child care & home visiting programs will be collected



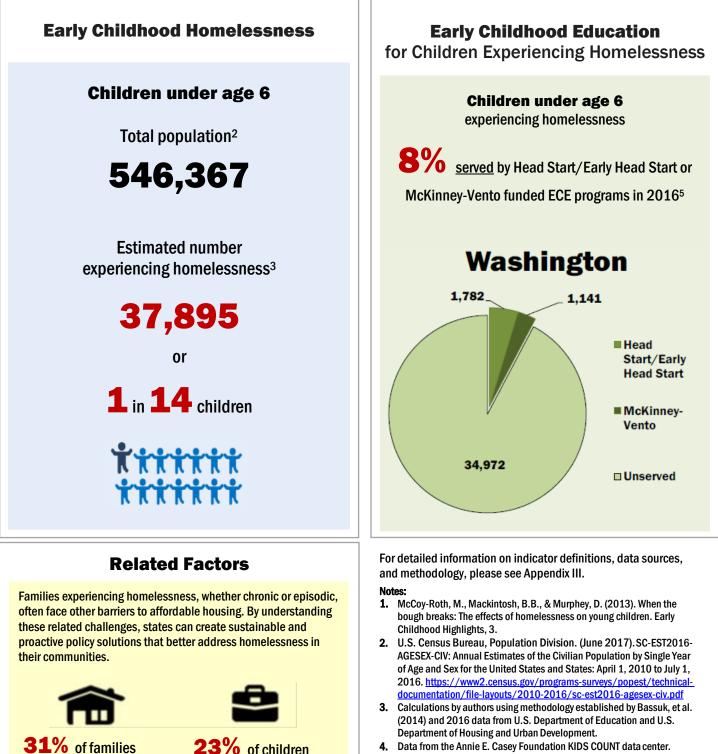
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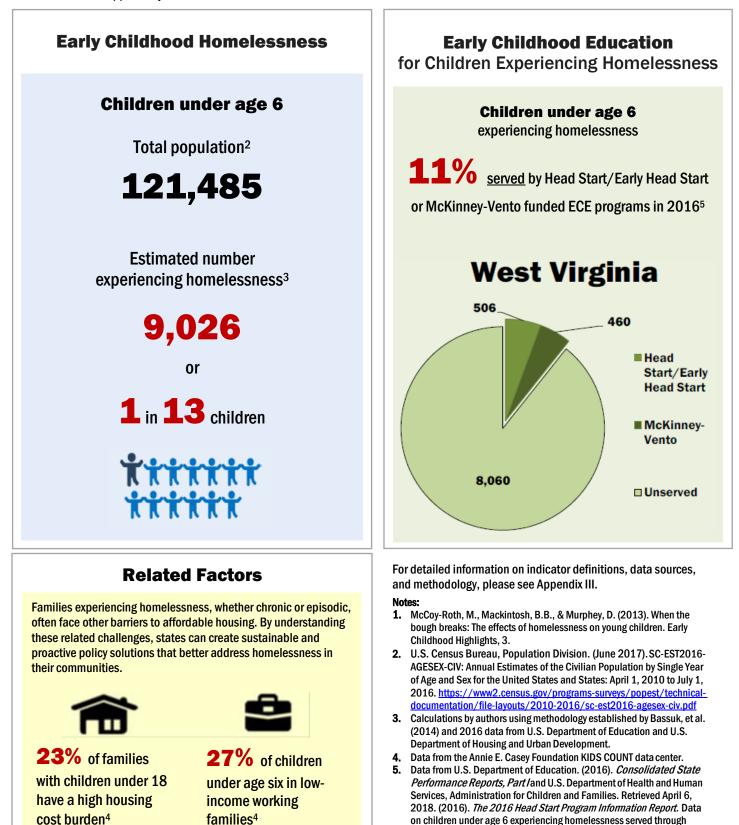
with children under 18

have a high housing

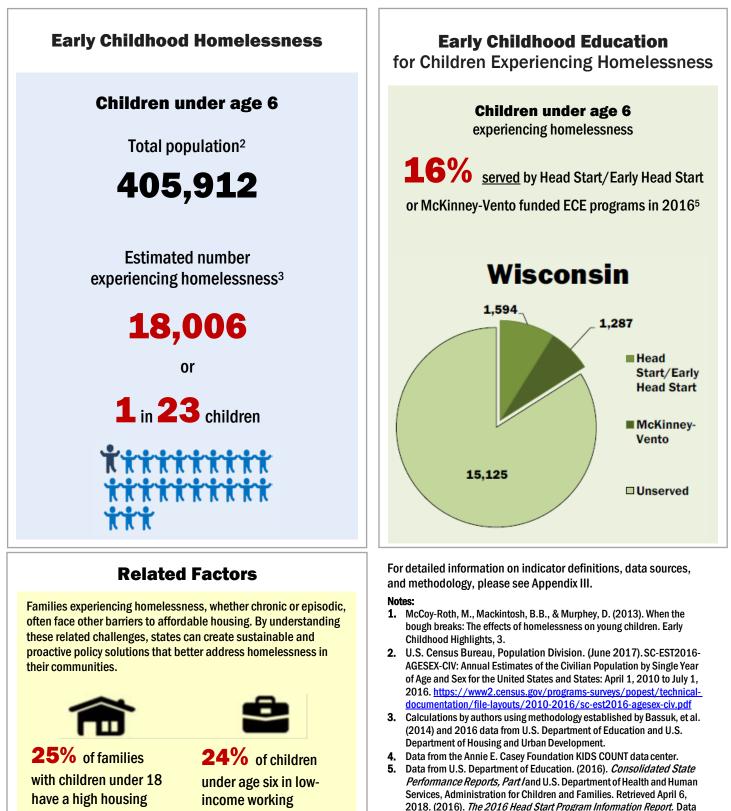
cost burden⁴

under age six in low-

income working



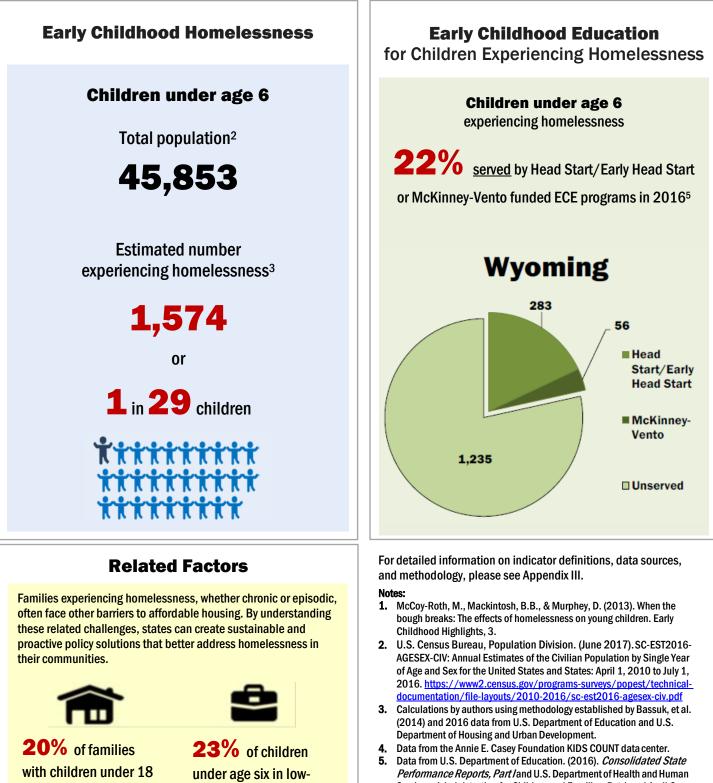
federally funded child care & home visiting programs will be collected



cost burden⁴

families⁴

on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected



5. Data from U.S. Department of Education. (2016). Consolidated State Performance Reports, Part I and U.S. Department of Health and Human Services, Administration for Children and Families. Retrieved April 6, 2018. (2016). The 2016 Head Start Program Information Report. Data on children under age 6 experiencing homelessness served through federally funded child care & home visiting programs will be collected for the first time in 2017.



have a high housing

cost burden⁴

income working

Appendix I: Data Sources and Methodology

Early Childhood Homelessness State Profiles 2018 compiles data from multiple sources to provide policymakers and practitioners with information on the extent of early childhood homelessness and the availability of federally funded early childhood education for young children experiencing homelessness across the United States. It also includes information about related economic factors that create barriers to stable, affordable housing for families.

Data Sources

All data contained in this report are publicly available. Unless otherwise noted in the *Methodology* section below, data are from $2015-2016^6$ and refer specifically to children under the age of six. Data for the profiles were drawn from the following sources:

The Annie E. Casey Foundation, KIDS COUNT data center. (2016). *Children living in households with a high housing cost burden* [Data set]. Retrieved from <u>http://datacenter.kidscount.org/</u>.

The Annie E. Casey Foundation, KIDS COUNT data center. (2016). *Children in low-income working families by age group*. [Data set]. Retrieved from <u>http://datacenter.kidscount.org/</u>.

U.S. Census Bureau, Population Division. (June 2017). SC-EST2016-AGESEX-CIV: Annual Estimates of the Civilian Population by Single Year of Age and Sex for the United States and States: April 1, 2010 to July 1, 2016.

https://www2.census.gov/programs-surveys/popest/technical-documentation/file-layouts/201 0-2016/sc-est2016-agesex-civ.pdf

U.S. Department of Education. *Homeless children and youth served by McKinney-Vento subgrants— Ages birth through 2.* [Data set]. Retrieved April 6, 2018 from <u>https://eddataexpress.ed.gov/</u>.

U.S. Department of Education. *Total number of homeless students enrolled in LEAs with or without McKinney-Vento subgrants - Total: 2015–2016.* [Data set]. Retrieved April 6, 2018 from https://eddataexpress.ed.gov/.

U.S. Department of Education. *Total number of homeless students enrolled in LEAs with or without McKinney-Vento subgrants - Ages 3 to 5: 2015–2016*. [Data set]. Retrieved April 6, 2018 from <u>https://eddataexpress.ed.gov/</u>.

⁶ Data from the KIDS COUNT Data Center and the U.S. Census Bureau are reported for the calendar, rather than school, year.

U.S. Department of Education. *Total number of homeless students served by McKinney-Vento subgrants – Ages 3 to 5: 2015–2016* [Data set]. Retrieved April 6, 2018 from <u>https://eddataexpress.ed.gov/</u>.

U.S. Department of Health and Human Services, Association for Children and Families, Office of Head Start. (2017). *Program information report: Total number of children experiencing homelessness that were served during the enrollment year.* [Data set]. Retrieved from_<u>https://hses.ohs.acf.hhs.gov/pir/</u>.

Methodology

This report is an update of *Early Childhood Homelessness in the United States: 50-State Profile* (January 2016, June 2017) and follows a similar methodology. In each state profile, reported data on early childhood homelessness was either directly gathered from the data sources outlined above, or calculated using previously-established strategies. The following sections provide additional detail about the methodology for each variable reported in the profiles.

Early Childhood Homelessness

The number of children under age six in each state was calculated using single year of age population estimates from the U.S. Census Bureau, Population Estimate Program. There are few existing estimates of the number of children under age six experiencing homelessness in the United States and existing estimates may significantly underestimate this population. Data from the U.S. Department of Education's (ED's) Education for Homeless Children and Youth Program are among the most comprehensive sources of data on children under 18 experiencing homelessness in the United States the number of children who are experiencing homelessness in their service areas.

However, these data may not include all children experiencing homelessness under age 3, and most commonly refer to children in the public school LEA (local educational agency) administered early childhood programs. Thus, these numbers could underestimate at a statistically significant level the prevalence of homelessness in the early childhood period.

To better estimate the total population of children under age six who experience homelessness, the state profile adopts the methodology used by the National Center for Family Homelessness in *America's Youngest Outcasts: A Report Card on Child Homelessness* (Bassuk, DeCandia, Beach, & Berman, 2014). Broadly speaking, this methodology leverages ED's comprehensive data on the number of children in grades K-12 experiencing homelessness to estimate early childhood homelessness.

Recent research has indicated that about half (49.2 percent) of all children experiencing sheltered homelessness in 2015 were under age six (U.S. Department of Housing and Urban

Development, 2016).⁷ This methodology assumes that ED's count of children in grades K-12 experiencing homelessness represents 50.8 percent of the overall population of children experiencing homelessness. The calculation uses this proportion to estimate the number of children under age six experiencing homelessness nationally and in each state.

For example, ED's data indicate that **1,301,238** children in grades K-12 experienced homelessness nationwide in 2015–2016. This figure does not include children ages three to five who are enrolled in public preschool, but are not yet in kindergarten.

The number of children in grades K-12 experiencing homelessness is divided by **.508** to estimate the total number of children under age 18 experiencing homelessness nationwide:

1,301,238/.508 = 2,561,492

We then multiply this estimate of the total number of children experiencing homelessness by **.492** to approximate the number of children under age six experiencing homelessness nationwide in 2015–2016:

2,561,492 x .492=1,260,254

While data calculated in this fashion come closer to conveying the extent of early childhood homelessness than some other estimates, they should be viewed as conservative. Bassuk and colleagues (2014) outline several limitations that suggest the estimates remain an undercount. While all school districts are required to report data on the enrollment of children experiencing homelessness to the federal government, not all school districts are able to provide them. Where data are available, stigma or embarrassment surrounding homelessness may discourage some children and families from sharing their housing status with their local school. Further, the U.S. Department of Education data only represent children who are enrolled in public schools.

To calculate the portion of children under age six experiencing homelessness in each state, the estimated number of children under age six experiencing homelessness is divided by the total population of children under age six in each state.

⁷ The January 2016 edition of the state profiles estimated that 51 percent of all children experiencing homelessness are under age 6 based on data using different research. Thus, the data presented in the 2017 and 2018 editions of the state profiles should not be directly compared with data in the January 2016 report.

Early Childhood Education for Children Experiencing Homelessness

The number of young children and families experiencing homelessness enrolled in Head Start/Early Head Start, including the Migrant, and American Indian and Alaska Native program options, is reported each year to the Office of Head Start directly by Head Start grantees. These figures are available online through the *Head Start Program Information Report* database and represent a full program year. The national estimate of children experiencing homelessness served by Head Start/Early Head Start includes programs in U.S. territories.

The number of young children served by McKinney-Vento subgrants to school districts is available through the *Consolidated State Performance Report, Part I.*⁸ Data on the number of children served by a McKinney-Vento subgrant are submitted by school districts and include children under age six (not enrolled in kindergarten). Estimates of the number of children served are likely conservative because some states do not require school districts to report data on the number of children under age three who are served by McKinney-Vento subgrants.

To calculate the portion of children under age six experiencing homelessness that are served by federally funded early childhood education (ECE) programs, we added the number served by Head Start programs and McKinney-Vento subgrants and divided by the estimated number of children under age six experiencing homelessness, rounding to the nearest percentage point. We then used the proportion of children served to estimate the proportion of children **not** served by either of the programs. It is possible that this total includes some duplicates (children served by both programs), though we would expect duplicates to be relatively few because LEAs comprise a minority of Head Start grantees nationwide.

These estimates do not account for young children experiencing homelessness that are served through Child Care and Development Fund (CCDF) (subsidized child care), the Maternal, Infant, and Early Childhood Home Visiting Program (MIECHV) (evidence-based home visiting), and the Individuals with Disabilities Education Act Part C and Part B, section 619 programs (early intervention, special education, and related services for infants, toddlers, and preschool children with disabilities) because these data are not currently available, but will be collected in future years. We expect that CCDF and MIECHV programs will begin reporting data on the number of young children experiencing homelessness served in future years; integrating these data into future reports will further refine estimates of the proportion of children served and not served by federally funded early care and education programs.

Related Factors

Data for the *Related Factors* section were drawn directly from the Annie E. Casey Foundation's KIDS COUNT Data Center.

⁸ Data sets also available through the U.S. Department of Education's ED Data Express database.

The percentage of families experiencing a high housing cost burden includes all families with a child under age 18. A high housing cost burden is defined as a family that spends 30 percent or more of monthly income on housing costs.

The percentage of low-income working families with young children is specific to families with a child under age six. A low-income working family is defined as a family that earns less than 200 percent of the federal poverty level and has at least one adult who worked 50 or more weeks the previous year.

References

Bassuk, E.L., DeCandia, C.J., Beach, C.A., & Berman, F. (2014). *America's youngest outcasts: A report card on child homelessness.* Newton Centre, MA: American Institutes for Research.

Department of Housing and Urban Development (2016). 2015 annual homeless assessment report, part II: Estimates of homelessness in the U.S. Washington, DC: U.S. Department of Housing and Urban Development.

Appendix II: Federal Definitions of Homelessness

Homelessness is defined in a number of different ways at the federal level. Below are federal definitions and key terms that are used when talking about homeless children and youths.

McKinney-Vento Homeless Assistance Act⁹ Definition

Several major federal statutes use the *McKinney-Vento Homeless Assistance Act* definition of homelessness to determine services for children, including:

- the Elementary and Secondary Education Act of 1965
- the Individuals with Disabilities Education Act (IDEA),¹⁰ and
- the Improving Head Start for School Readiness Act.

Programs authorized by these statutes are in turn implemented by the U.S. Department of Education and the U.S. Department of Health and Human Services, which rely on the McKinney-Vento definition of homelessness. Child Care and Development Fund (CCDF) regulations also require its Lead Agencies to use this definition of homelessness.

Subtitle VII-B of the *McKinney-Vento Homeless Assistance Act* defined homeless as follows: The term "homeless children and youths"—

- A. means individuals who lack a fixed, regular, and adequate nighttime residence (within the meaning of section 103(a)(1) of this title); and
- B. includes—

⁹ It is important to note that while Congress amended the McKinney-Vento Act with the Every Student Succeeds Act (ESSA) in December 2015, the changes included in those amendments did not take effect until at least October 1, 2016. As a result, the information for the 2015-2016 data included in this report reflects program, and legal requirements based on the 2002 reauthorization of the McKinney-Vento Act through the No Child Left Behind Act of 2001 (NCLB), Pub. L. No. 107-110 (2002).

¹⁰ The IDEA is the federal law that assists states in meeting the early intervention needs of infants and toddlers with disabilities and their families and the special education and related services needs of children with disabilities. The IDEA rights and protections applicable to children with disabilities and their parents under Part B of IDEA (Preschool Grants and Grants to States programs) and the IDEA rights and protections applicable to infants and toddlers with disabilities and their families under Part C of IDEA (Infants and Toddlers With Disabilities program) apply to homeless children with disabilities. Part B assists states, and through them local educational agencies, in meeting the special education and related services needs of children with disabilities, including children aged three through five. Part C authorizes assistance to states in developing and implementing a coordinated, statewide early intervention system to meet the early intervention needs of infants and toddlers with disabilities from birth through age two and their families. More information about IDEA, including how it assists states in meeting the early intervention and special education and related services needs of infants and toddlers and children with disabilities, is available at: https://sites.ed.gov/idea/

- i. children and youths who are sharing the housing of other persons due to loss of housing, economic hardship, or a similar reason; are living in motels, hotels, trailer parks, or camping grounds due to the lack of alternative adequate accommodations; are living in emergency or transitional shelters; are abandoned in hospitals; or are awaiting foster care placement;¹¹
- children and youths who have a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings (within the meaning of section 103(a)(2)(C) of this title);
- iii. children and youths who are living in cars, parks, public spaces, abandoned buildings, substandard housing, bus or train stations, or similar settings; and
- iv. migratory children (as such term is defined in section 1309 of the Elementary and Secondary Education Act of 1965) who qualify as homeless for the purposes of this subtitle because the children are living in circumstances described in clauses (i) through (iii).

42 U.S.C. § 11434a(2) (2002)

Awaiting foster care placement was removed from the definition of homeless when the McKinney-Vento Homeless Assistance Act was reauthorized in 2015, but the change did not take effect until after the 2015-2016 school year. For "covered" states (i.e., those that have a statutory law that defines or describes the phrase "awaiting foster care placement" for purposes of a program under subtitle B of title VII of the McKinney-Vento Homeless Assistance Act), the effective date for this change was December 10, 2017. For non-covered states, the effective date for this change was December 10, 2016.

HEARTH Act Definition

The 2009 *HEARTH (Homeless Emergency Assistance and Rapid Transition to Housing) Act* modified the definition of homelessness used by the U.S. Department of Housing and Urban Development (HUD). The current definition of homelessness used by HUD, as outlined in federal regulations, is:

- 1) An individual or family who lacks a fixed, regular, and adequate nighttime residence, meaning:
 - An individual or family with a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings, including a car, park, abandoned building, bus or train station, airport, or camping ground;
 - ii) An individual or family living in a supervised publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional, and hotels and motels paid for by charitable organizations or by federal, state, or local government programs for low-income individuals); or
 - iii) An individual who is exiting an institution where he or she resided for 90 days or less and who resided in an emergency shelter or place not meant for human habitation immediately before entering that institution;
- 2) An individual or family who will imminently lose their primary nighttime residence, provided that:
 - i) The primary nighttime residence will be lost within 14 days of the date of application for homeless assistance;
 - ii) No subsequent residence has been identified; and
 - iii) The individual or family lacks the resources or support networks, e.g., family, friends, faith-based or other social networks, needed to obtain other permanent housing;
- 3) Unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless under this definition, but who:
 - i) Are defined as homeless under section 387 of the Runaway and Homeless Youth Act (42 U.S.C. 5732a), section 637 of the Head Start Act (42 U.S.C. 9832), section 41403 of the Violence Against Women Act of 1994 (42 U.S.C. 14043e-2), section 330(h) of the Public Health Service Act (42 U.S.C. 254b(h)), section 3 of the Food and Nutrition Act of 2008 (7 U.S.C. 2012), section 17(b) of the Child Nutrition Act of 1966 (42 U.S.C. 1786(b)), or section 725 of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11434a);
 - Have not had a lease, ownership interest, or occupancy agreement in permanent housing at any time during the 60 days immediately preceding the date of application for homeless assistance;

- iii) Have experienced persistent instability as measured by two moves or more during the 60-day period immediately preceding the date of applying for homeless assistance; and
- iv) Can be expected to continue in such status for an extended period of time because of chronic disabilities, chronic physical health or mental health conditions, substance addiction, histories of domestic violence or childhood abuse (including neglect), the presence of a child or youth with a disability, or two or more barriers to employment, which include the lack of a high school degree or General Education Development (GED), illiteracy, low English proficiency, a history of incarceration or detention for criminal activity, and a history of unstable employment; or
- 4) Any individual or family who:
 - Is fleeing, or is attempting to flee, domestic violence, dating violence, sexual assault, stalking, or other dangerous or life-threatening conditions that relate to violence against the individual or a family member, including a child, that has either taken place within the individual's or family's primary nighttime residence or has made the individual or family afraid to return to their primary nighttime residence;
 - ii) Has no other residence; and
 - iii) Lacks the resources or support networks, e.g., family, friends, and faith-based or other social networks, to obtain other permanent housing.

24 CFR § 583.5

Appendix III: Federally Funded Early Childhood Programs

Head Start

https://www.acf.hhs.gov/ohs

Head Start, administered by the U.S. Department of Health and Human Services (HHS) through the Office of Head Start at the Administration for Children and Families, is a comprehensive child development program that serves children from birth to age five, pregnant women, and their families. It is a child-focused, multi-generational program with the overall goal of increasing the school readiness of young children in low-income families. The children of families experiencing homelessness are categorically eligible for Head Start and are identified and prioritized for enrollment.

Head Start directly serves children experiencing homelessness from birth to five years old and provides children and their families with services related to education; nutrition; developmental, medical and dental screenings; immunizations; mental health and social services referrals; family engagement; and in some cases transportation. Head Start was reauthorized by the *Improving Head Start for School Readiness Act* of 2007 (Public Law 110-134). In this reauthorization, age-eligible children whose families are determined to be homeless are categorically eligible for Head Start and Early Head Start programs. Many Head Start grantees serve families experiencing homelessness through home-based and center-based programs, both of which provide many supportive services to children and families regardless of their living circumstances.

Child Care and Development Fund

https://www.acf.hhs.gov/occ

The Child Care and Development Fund (CCDF), administered by HHS through the Office of Child Care (OCC) at the Administration for Children and Families, is a Federal and State partnership that promotes family economic self-sufficiency and helps children succeed in school and life through affordable, high-quality early care and afterschool programs. Subsidized child care services are available to eligible families through certificates (vouchers), or grants and contracts with providers. Nearly 1.4 million children receive a child care subsidy from the CCDF program every month. As a block grant, this program offers States, territories, and tribes significant flexibility in designing their CCDF policies, including the ability to define eligibility and prioritize resources. OCC encourages states to leverage this flexibility to offer access to the most vulnerable populations, including families experiencing homelessness.

On November 19, 2014, Congress passed the *Child Care and Development Block Grant (CCDBG) Act* of 2014, which authorizes the Child Care and Development Fund. T. This reauthorization of CCDF includes significant changes in defining health and safety requirements for child care providers, outlining family-friendly eligibility policies, expanding quality improvement efforts, and ensuring parents and the public have transparent information about the child care choices available to them. One of these changes is requiring States to report whether children receiving assistance are children experiencing homelessness, using the *McKinney-Vento Homeless Assistance Act* definition of homelessness. Collecting this data will be important for tracking performance on serving children and families who are experiencing homelessness.

Maternal, Infant, and Early Childhood Home Visiting

https://mchb.hrsa.gov/maternal-child-health-initiatives/home-visiting-overview

The Maternal, Infant, and Early Childhood Home Visiting (MIECHV) program administered by HHS supports voluntary home visiting programs for families with young children living in areas of concentrated poverty, or with other risk factors. The MIECHV program was initially created in 2010 under the *Patient Protection and Affordable Care Act* (Public Law 111-148) and provides grants to states, tribes, and territories to establish programs that:

- Improve maternal and child health
- Prevent child abuse and neglect
- Promote positive parenting
- Support child development

These aims are achieved through regular meetings between a family and a trained professional or paraprofessional in the family's home. In 2014–2015, MIECHV supported home visits for 145,500 families nationwide. Data on the number of children experiencing homelessness served by MIECHV are not currently available, but will be collected in future years.

MIECHV is administered by the Health Resources and Services Administration in partnership with the Administration for Children and Families. In 2016–2017, the program received \$372.4 million in funding. Grantees must invest 75 percent of funds received in evidence-based models of home visiting, though the remaining funds may be spent to support the implementation and evaluation of promising approaches.

The Education for Homeless Children and Youths program under the McKinney-Vento Homeless Assistance Act

https://www2.ed.gov/programs/homeless/index.html

Subtitle VII-B of the *McKinney-Vento Homeless Assistance Act* offers support for states, tribes, and outlying areas to ensure that children and youth experiencing homelessness have equal access to a free and appropriate public education. The *McKinney-Vento Homeless Assistance Act* was initially passed in 1987, though was most recently amended through the *Every Student Succeeds Act* in 2015. The program is administered by the U.S. Department of Education (ED).

In 2015–2016, the Education for Homeless Children and Youths Program received \$70 million in federal funding. Each year, ED allocates formula grants to states based on their share of Title I, Part A; the Bureau of Indian affairs and outlying areas also receive funds. In turn, each state must distribute at least 75 percent ¹² of its grant to local education agencies to facilitate educational success for children and youth experiencing homelessness through a competitive subgrant process.

Local education agencies may use subgrant funds for activities such as collaboration with other local entities and resolving challenges related to transportation, school records, and residency requirements. In each state, program funds also support a coordination office to monitor the needs of children and youth experiencing homelessness.¹³

¹² Under 42 U.S.C. 11432(e)(1), states funded at the minimum level must distribute at least 50 percent in subgrants to LEAs.

¹³ For more information, see: <u>https://www2.ed.gov/programs/homeless/ehcyprogramprofile.pdf</u>.



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